On 2 January 2001 at 6.04 a.m., Yelenik emailed to Zoller:

'Dear Ori,

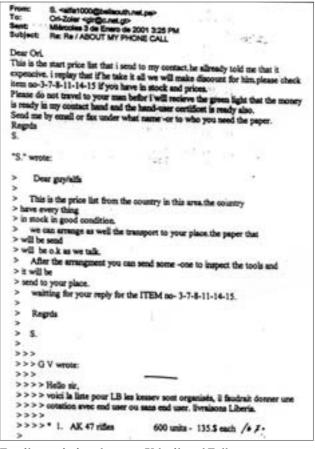
This is an order that our friend in Africa need. Please send me your price list and if it is available in your stock. Please call me – they need it very urgent'

At the bottom of this email is a previous message from 'guy/alfa'. Alfa could be a reference to Nassour, whose codename was'Alfa Zulu'.<sup>148</sup> The forwarded email states that the weapons are destined for Liberia, and that they need a quote for the weapons with and without an EUC. After receiving the price list for the weapons from Zoller, Yelenik emailed 'guy/alfa, on 3 January, to say that the weapons were available, in good condition and giving the prices. Yelenik also offered to arrange transport of the weapons to Liberia.

Following Yelenik's enquiry Zoller sent a fax to the Inspector General of the Nicaraguan Army, General Roberto Calderón, on 5 January 2001, requesting prices and availability of the arms and ammunition needed. The list included: twin and four-barrel anti-aircraft guns; surface-toair missiles; rocket-propelled grenades; anti-tank launchers and small arms.<sup>jj</sup>

A Latin American EUC was needed to legitimise the export of arms. Nassour and Ossaily already had an Ivorian EUC, dated 8 January 2001, to cover the import of the weapons. Global Witness has obtained a fax detailing how to write the EUC. This handwritten fax was sent to Bah in Liberia on 16 January 2001.<sup>143</sup> Yelenik received a typed version of the EUC on the same day in the Marriott hotel in Miami.

On 17 January 2001 Bah, Darwish, and Ossaily were in Monrovia for a meeting with RUF commander Sesay to discuss what weapons and medical supplies to buy and how to bring them into Liberia. A handwritten note, written by Bah shows rudimentary sums for arms purchases and transportation costs for a range of weapons. According to sources present at the meeting Nassour was to procure the weapons.<sup>137/139</sup> Ossaily was also attempting to procure a list of essential medical supplies for the RUF; this was faxed to Yelenik on 17 January 2001 (see Annex 7 page 84).



Email negotiations between Yelenik and Zoller

Hand written instructions for Guatamalan EUC sent to Bah in Liberia

- BOF	RRADOR -
Guaremala, Enero 16 del 2001.	ABOL LAS AIM TAMENTS
Señor:	J. La ANTRICA LATINA
Sergey Ladigin	
Director de Departa de la América Latin Estatal Unitar Roso	a de la Empresa
	Ref: <u>Certificado de Uso Final</u>
Por medio de la presente cer continuación es únicamente para su destino final	tifico que el material que se relaciona a su importación a
CANTIDAD	DESCRIPCION

**Transcription of Guatamalan EUC** 

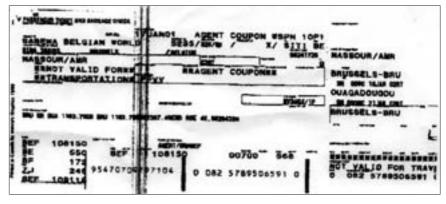
<sup>&</sup>lt;sup>jj</sup> Evidence of these transactions was revealed in 2002 when investigators from the General Secretariat of the OAS were investigating the illegal diversion of over 5000 AK-47s and 2.5 million rounds of ammunition from Nicaraguan Government stocks to the Colombian paramilitary group, the Autodefensas Unidas de Colombia (AUC) or United Self Defense Forces of Colombia, in 2000 and 2001. The investigation found that Ori Zoller had bought the AK-47s and ammunition legally from the Nicaraguan National Police, and that Yelenik had offered to buy the arms from Zoller. In meetings Yelenik had claimed to represent the Panamanian National Police and presented GIR and Zoller with forged Panamanian Police purchase orders for the arms. After the original AK-47s were found by Yelenik to be unserviceable, the order was changed to 3,117 serviceable arms from the Nicaraguan Army inventory. The arms were then legally shipped by sea to Panama aboard the Panamanian registered ship, *The Otterloo*. However the ship's real destination was Turbo in Colombia, where the arms were delivered to the AUC, apparently unbeknown to either the Nicaraguan, Panamanian or Columbian authorities. A further arms shipment was then arranged involving GIR, the Nicaraguan Army and Yelenik<sup>141</sup>.

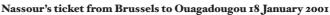
On 18 January 2001 Nassour visited Bah in Ouagadougou. Nassour has confirmed that this meeting took place and has provided a copy of his airline ticket to Global Witness.148 However he claims the meeting was was only about a diamond deal.kk Subsequently after being shown a copy of the Ivorian EUC and the handwritten fax he admitted to Global Witness that he had attempted to arrange the weapons deal on the basis of a 20% commission through an old friend of his from the DRC, a 'Mr Simon.'148 This turned out to be Shimon Yelenik.140 Nassour further sought to justify his involvement in the deal by saying that the EUC supplied to him stated that the final destination for the arms was the Côte d'Ivoire,<sup>11</sup> and that he had no idea that the arms would be diverted to President Taylor and the RUF.

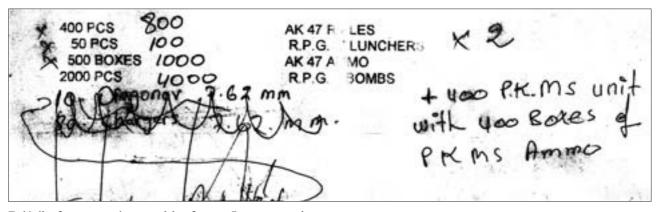
However the discovery of the documentation in Panama shows that Nassour is intimately involved in the attempted illegal arms shipments to Liberia. The emails in Global Witness' possession clearly state that the arms are destined for Liberia and ask for prices with and without a EUC, showing a clear intent to break the UN arms embargo on Liberia. Global Witness believes, given the available evidence, that Nassour was the instigator of the weapons deals and knew exactly the destination of the weapons and whom they were for and as a result should he further investigated by law enforcement agencies.



Bah's handwritten notes detailing arms needed and prices of arms







Bah's list for arms and ammunition from 17 January meeting

<sup>kk</sup>Nassour claimed to Global Witness that Bah had telephoned him offering to sell him a parcel of 30,000 carats of diamonds<sup>148</sup>.

<sup>11</sup> At the time the Côte d'Ivoire was not under a UN arms embargo.

## Late January 2001: Safe house established for diamond trading.

The diamond trading activity continued during the attempted arms procurement phase. Darwish has confirmed to Global Witness that Nassour gave instructions that the operation must not attract unwanted attention and it was agreed that he and Ossaily should move from the Boulevard Hotel to a non-descript house in Monrovia.<sup>139</sup> On 22 January, Darwish signed a rental contract on a house in Monrovia. The house was located at Warrant Avenue, between 14 and 15 Streets, Sinkor. The three-year lease was to take effect from 1 February 2001.

The length of the lease shows Nassour's longterm commitment to the diamond-buying operation and Darwish has confirmed that he, rather than the others, was obliged to sign his name on the documents in order not to attract any attention from investigating authorities.

### February 2001

During February various attempts were made to source weapons for President Taylor and the RUF. Receipts from the Hotel Boulevard show that on 6 February 2001, Bah and Darwish checked out of the hotel.<sup>144</sup> On 9 February Darwish returned to Antwerp with a Gambian and an Ivorian EUC, obtained through Baba Jobe, a Gambian politician, which were to be used to legitimise the arms deal detailed above.<sup>139</sup> Three months later on 7 May 2001, Jobe was placed on the UN Liberia travel ban<sup>145</sup> being described as an arms dealer and director of Gambia Millenium Airline.<sup>mm</sup>

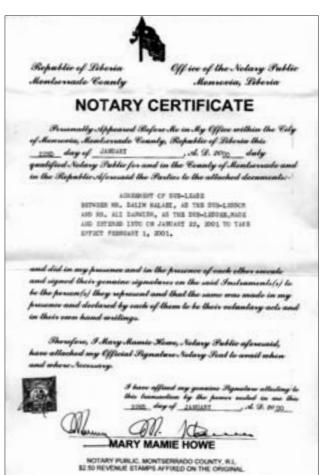
On arrival back in Antwerp, Nassour made arrangements for Darwish to go to Bulgaria and then to Russia to attempt to procure more arms there.<sup>nn</sup> However the trips were not made and Darwish claims that he began to have second thoughts about the illegal arms deal. He decided to inform the US authorities of the plan and had a meeting at the US embassy in Brussels, in February 2001, at which the embassy personnel advised him not to return to Monrovia. They also took a copy of the Ivorian EUC.

According to Darwish, he ended his

involvement by moving to Portugal, where he had previously owned a business. Darwish did however keep the original Ivorian EUC until Bah demanded its return in March 2001, at which point Darwish handed the original document over to Ly Samba, who had been couriering money for Nassour.

Nassour made his first trip to Liberia on 15 February 2001 to meet President Taylor. Hotel bills dating from 15 February to 2 March show that he stayed at the Hotel Boulevard. When Nassour was contacted by *The Washington Post* about this trip, he denied being in Liberia on those dates, claiming that someone must have used his name (although he has not been able to explain why anyone should do so.<sup>148</sup>)

Nous, son Raceffence Monsieur LIDA Kouassi Motse, Ministre d'Bast, listre de la Dédense et de la Protection Civile de la République de Côre Oire autorisons la Compagnie NATACO HOLDING PLC RUEGARIX de DESIGNATION DUANTITE 1010 000 Verpen (NSPU 1) 20 PG7-007 C 1000 9 . 10 000 000 44 for AOS-11 1003 OP 1 80 DA Ston PARA 1000 RPOiper Out 7,62 x 54 min **Partial copy of Ivorian EUC** 



Lease document for safe house in Monrovia signed by Darwish, 22 January 2001

<sup>&</sup>lt;sup>mm</sup>Jobe had been trained by President Taylor and was a member of the Gambian Special Forces. At the time of the travel ban Jobe was Assistant Secretary at the Office of the [Gambian] President, and is currently the Majority leader in the Gambian Parliament. Source: 'UN Slaps Ban on Baba Jobe; Charles Taylor Aides Also Punished', *The Independent*, Banjul, June 8 2001 and 'Opposition Swipe at Baba Jobe' The Independent, Banjul, 22 November 2002.

<sup>&</sup>lt;sup>nn</sup>Belgian investigators have confirmed to Global Witness that telephone records from ASA Diam show an increase in the number of calls to Russia at this time<sup>140</sup>.

### War and peace in Sierra Leone

In March 1991 the war in Sierra Leone began when a few hundred men crossed over the Liberian border and attacked towns in eastern and southern Sierra Leone. A coup in Freetown in May 1992 allowed the rebel incursions to continue, and in late 1992 the RUF captured Kono, the diamond mining capital of Sierra Leone. The country's new ruling body, the National Provincial Ruling Council (NPRC) launched Operation Genesis to defeat the rebels but had little success.

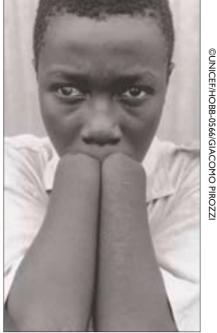
In early 1996 elections were held in Sierra Leone and the RUF were invited to participate. They refused and launched a terrifying and brutal campaign of intimidation against voters and children, using amputation of hands and feet. The eventual victor in the elections was President Ahmed Tejan Kabbah, who accelerated efforts to reach a peace agreement with the RUF. In November 1996 a peace agreement was signed in Abidjan. However, a few months later the RUF collaborated with rogue elements in the Sierra Leonean army and

overthrew Kabbah. The Armed Forces Ruling

Council (AFRC) was formed to rule the country. The Nigerian led forces of the Military Observer Group of the Economic Community of West African States (ECOMOG) finally drove the AFRC from Freetown in February 1998 and reinstated Kabbah.

The RUF and renegade soldiers withdrew into the bush and, by late 1998, they had re-taken the Kono diamond district. In January 1999, they launched a brutal onslaught on Freetown, killing an estimated 6,000 civilians and mutilating many more. The government were forced to sign a second peace agreement in July 1999 in Lomé, Togo, which legitimised the RUF and brought it into the government with several cabinet positions. The RUF leader, Corporal Foday Saybanah Sankoh was appointed a Vice-President and Chairman of a Commission for the Management of Strategic Resources, National Reconstruction and Development.

In March 2003, the UN Special Court in Sierra Leone indicted several of those involved in the civil war in Sierra Leone for war crimes, crimes against humanity, and violations of international humanitarian law. The crimes alleged in the indictments include murder, rape, extermination, acts of terror, enslavement, looting and burning, sexual slavery, conscription of children into an armed force, and attacks on UNAMSIL peacekeepers and humanitarian assistance workers.



A teenager who lost both hands to rebels' machetes, Waterloo Camp, Sierra Leone, 1998

### President Charles Taylor



**Charles Taylor** 

President Taylor uses many forms of political manipulation. An example uncovered by Global Witness is his use of what is effectively an escort agency in Monrovia. The agency, which has twenty women on its books, is called 'Diakbahnah Movement' and is run by Emma Smallwood, a cousin of President Taylor, who personally supervises the selection of the



**President Taylor's mansion** 

women. The women (who are offered scholarships, clothes, an apartment and US\$200) and who are then used to blackmail members of the international community based in Monrovia. Arms smuggled into Liberia are stored under President Taylor's villa in Monrovia Yassa Zoe. This secret bunker is known to Taylor and his close circle as White Flower, his nickname for his mother, stretches the length of Taylor's swimming pool and tennis court.<sup>137</sup>

# March 2001: al Qaeda operatives returned to Liberia from Pakistan



**Main name** Fazul Abdullah Mohammed

**Liberia Visa** Mohammad D. Keneme

Known as Kene

Main name



Ahmed Khalfan Ghailani **Liberia Visa** Soulemani M Guessen

**Known as** Sule

Main name Abdullah Ahmed Abdullah

**Liberia Visa** N/A

> **Known as** Moustafa

LIC C RATIC TRY O
ROVIA
POR
NESE
arrive in I
1000
45
Telepho
Te

Visa waiver form for Fazul Abdullah Mohammed

BUREAU OF IMMIGRATION & N MINISTRY OF JUSTIC MONROVIA, LIBERI	
OFFICE OF THE COMMISSIONER	AIRPORT VISA NO. 011/ BIN
ttn: Immigration Commander oberts International Airport arbel, Margibi County epublic of Liberia	
SOULEMANI M. GUESSEN YEMENESE XXXX	xxxx National(s
1s due to arrive in Liberia via	Roberts Internetional
Airport	without the necessary Entry Visa(s), a
guest(s) of Mr. & brahima Bah	of 15th Street.
Sinkor	
You are further directed to allow him to	enter and indicate in <u>his</u>
Passport (s) "SEEN ON ARRIVAL" or grant unto him	a period which he
intend(s) to temporarily stay in Libera, but not to exceed the sta	
Visa waiver form for Ahmed Khalfan Ghialani	

### March 2001

March 2001 saw the beginning of a nine month joint diamond buying operation by al Qaeda operatives in Sierra Leone and Liberia.

In March 2001, Ghailani and Mohammed, returned to Liberia. They travelled from Burkina Faso where they had been living under the protection of Burkinabe President Compaore.<sup>146</sup> Their visa waiver forms show that they had been invited by Bah and were using false names and nationalities. Whilst in Sierra Leone and Liberia they used the names Mohammad D. Keneme and Soulemani M. Guessan as is detailed on the waiver forms.

As can be seen from the forms they were claiming Yemeni nationality. This is an unusual security lapse on the part of al Qaeda, as Yemen has no known connections to the diamond trade but is heavily associated with al Qaeda. It would have been far less conspicuous to use West African passports, which they could easily have obtained.<sup>00</sup> (Mohamed Sadeek Odeh, a colleague of Ghailani and Mohammed in Kenya and Tanzania who was convicted for the Kenyan embassy bombing, was caught on 7 August 1998 in Pakistan while travelling on a fake Yemeni passport.93) Ghailani and Mohammed were indicted in September 1998 in the United States for their involvement in the bombings of the US Embassies in Tanzania and Kenya.pp

Several eyewitnesses to events have identified Guessan as Ghailani and Keneme as Mohammed.<sup>137/139</sup> A lawyer employed by Ossaily has stated that Ossaily positively identified one of the two al Qaeda suspects whilst in detention in Antwerp.<sup>147</sup>

Ghailani had extensive experience of diamond trading across Africa, and after moving from the Hotel Boulevard to the safe-house set up in late January, he described having carried out such work in Congo-Brazzaville, the CAR and having recently been involved in diamond trading in Uganda and the DRC. He stated that whilst he was in the DRC he had been involved in a diamond mining operation near the Zambian border, and had travelled into UNITA territory

- <sup>oo</sup> Soon after Ghailani and Mohammed arrived they were mistakenly arrested by the Liberian police for illegal diamond trading. However, the Liberian authorities were quickly advised of their arrest and Lieutenant Macifierran Momo Jibba (also known as Jebba), President Taylor's Senior Aide-de-Camp and Battalion Commander of the ATU) ensured their release<sup>137</sup>.
- <sup>pp</sup>Ghailani told a source in the safe house in Monrovia that he had previously lived in Kenya and Tanzania. Both he and Mohammed spoke Swahili, Arabic and French<sup>137</sup>.
- $^{\rm qq}$  Macky was a director of ASA Diam from 1994 –2000.
- <sup>rr</sup> Bah has stated that on 1 April 2001 he moved to the safe house rented by Darwish and stayed there until 23 July 2001, when he left for Burkina Faso.

in Angola to buy diamonds.137

The two operatives initially stayed at the Hotel Boulevard. Ossaily was also staying in the Hotel Boulevard at this time with his girlfriend Nora Vlasselearts, Abbas Jawad Macky<sup>qq</sup> and Ly Samba. After a few days Mohammed left for Kono to oversee the diamond-buying operation there and Ghailani moved to the safe house to oversee the Liberian end of the operation. His role was to move the money and diamonds between Kono and Monrovia.

At this stage in the operation there were concerns by the al Qaeda operatives and Darwish that Ossaily was becoming too high profile in Monrovia. Ossaily had been drinking heavily, was lavishing money on officials and had been making diamond deals on the side.<sup>137/139</sup> Nassour recalled Ossaily and Vlasselearts to Antwerp and sent out his cousin Zein Nassour to replace him.<sup>148</sup>

### April 2001:

### Abdullah Ahmed Abdullah returns

Abdullah Ahmed Abdullah, the senior al Qaeda commander who had made al Qaeda's first contact with the RUF in September 1998 arrived back in Monrovia in April 2001 to assume control of the operation. He stayed for a short time at the Boulevard Hotel and then moved to the safe house. In the house, Abdullah controlled all of the finances for the two other al Qaeda operatives. Abdullah apparently had a picture of bin Laden in his room and often played Hizbullah promotional videos showing food distribution in Lebanon and terrorist operations against Israeli troops.<sup>137</sup> By April a number of the key players were staying at the safe house including Bah,<sup>rr</sup> Ghailani, Abdullah, Macky and Samba.<sup>137</sup>

### May 2001: the UN travel ban

On 7 May 2001, the UNSC passed Resolution 1343 which imposed a global travel ban on key individuals responsible for fuelling the conflict in



**Hotel Boulevard** 

Sierra Leone. Both Nassour and Ossaily were placed on the travel ban list. However, in practice the UN travel ban was wholly ineffectual, as a partial copy of one of Nassour's multiple passports shows.

- On 11 July 2001 he received a Schengen one-month visa from the Spanish Embassy in Beirut (15-07-2001 to15-08-2001; no. E04203114);
- On 18 July, a visa for a Frenchspeaking African country was given.
- On 19 July there is an entry stamp for the Ivory Coast at Felix Houphouet-Boigny airport.
- On 31 October 2001 he received a two-year Schengen visa for Spain from the Spanish Embassy in Beirut (24-11-2001to 22-03-2003; no. E0513254)

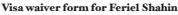
Nassour admits to travelling to Burkina Faso during May 2001 to meet Bah for a diamond deal.<sup>148</sup> At this meeting he gave Bah US\$50,000. Nassour has admitted to Global Witness that this was a bribe but claims the money was to gain access to a Liberian mobile phone contract.<sup>148</sup> Also in early May 2001, Macky came from Antwerp to Monrovia with US\$1.2 million in cash, US\$600,000 of which was a donation to President Taylor's National Patriotic Party (NPP).<sup>148/ss</sup>

### June 2001: al Qaeda audits the books

In June a fourth al Qaeda operative arrived in Monrovia to audit the accounts of the joint diamond buying operation.

In June Abdullah reported to al Qaeda colleagues that there were concerns about missing money and diamonds and that their partners were not fulfiling the deal. It was decided that a fourth al Qaeda operative should be sent to audit the records in Liberia and Belgium.<sup>#/137</sup> Belgian government officials have confirmed that from May 2001 telephone records from ASA Diam show that calls were made to Afghanistan, Pakistan, Iran and Iraq.<sup>140</sup> Nassour has admitted to calling a Lebanese





minister who was in Iran on personal business<sup>149</sup> but is at a loss to explain the other calls, stating that anyone could have walked into the office and used the phone.<sup>150</sup> Again Global Witness believes this explanation is not credible and notes that the timing would be consistent with the noted concern about missing money and diamonds by Abdullah and the RUF.

In mid June the al Qaeda operative arrived to audit the books. The Liberian visa waiver form is dated 16 June 2001 and is made out to Ms Feriel Shahin, claiming Lebanese nationality.<sup>151</sup> As with Mohammed and Ghailani's visa forms, Shahin came as the guest of Bah who had given the completed visa waiver form to Abdullah. The form was apparently faxed to Quetta in Pakistan.<sup>137/uu</sup> While in Monrovia, Shahin met with Eddie Kanneh, the person then responsible for transferring the RUF's money and diamonds, and the RUF's spokesman, Gibril Massaquoi, presumably as part of this financial investigation. Prior to her arrival in Liberia Shahin apparently spent several days in the office of ASA Diam in Antwerp.<sup>137</sup>

<sup>&</sup>lt;sup>ss</sup> This caused the Chairman of the NPP, Cyril Allen, considerable problems, as he was later accused by President Taylor of stealing some of the money and was sacked as NPP Chairman.

<sup>&</sup>lt;sup>tt</sup> In December 2001 accusations were detailed by Sesay that Bah had stolen money from the operation.

<sup>&</sup>lt;sup>uu</sup>Quetta has no known diamond trading or cutting facilities but it is an al Qaeda operations base.

A source interviewed by Global Witness has confirmed that Shahin stayed for only one week in the safe house. In late June 2001 Shahin left Liberia along with Ghailani and Mohammed. Pakistani intelligence sources have confirmed that the three travelled back to Afghanistan in late June 2001, via Shahrah-e-Faisal, Karachi, Pakistan, where they stayed in a hotel for a few days, and then onto Quetta and over the border to Afghanistan, where their trail was lost.<sup>152</sup>

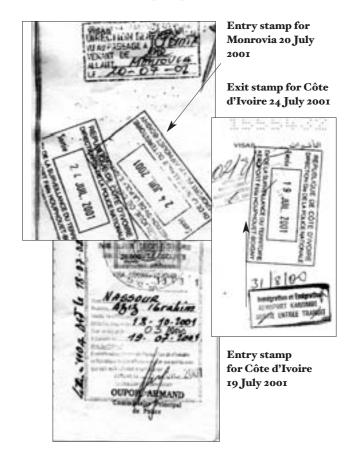
### **July 2001**

In July Nassour made two trips to Liberia.<sup>146/137</sup> The first was made in early July when he met President Taylor, however Nassour denies the trip took place. He does admit to making the second trip in mid July.

Nassour's first trip took place in early July. A visa waiver form dated 9 July 2001 shows that Nassour was a guest of 'Mr Abrahima Bah' (see Annex 7 page 90). The main purpose of his trip was to ask the RUF commanders to double their diamond production for which Nassour would pay above market prices.<sup>137</sup> He was also going to challenge Bah about significant sums of money that had disappeared, however Bah left the day before he arrived.<sup>137</sup> Over the course of the diamond-buying operation it appears that Bah stole nearly US\$500,000 from Nassour, although Nassour states that the total figure was only US\$40,000.148 A letter to President Taylor written by Sesay, the RUF interim-commander, dated 31 December 2001 seems to confirm that substantial amounts of money were stolen<sup>153</sup> (see Annex 7 page 89).

On this first trip Nassour met with President Taylor and gave him a US\$250,000 political donation when they met in Maryland County, where Taylor was on a political rally.<sup>137</sup> On this trip Nassour also met with the Director of the Liberian Special Security Service (SSS) General Benjamin Yeaten.<sup>137/148</sup> When interviewed by Global Witness Nassour denied ever meeting with President Taylor.<sup>148</sup> Nassour has admitted that he did travel to Liberia but claims he was not there in early July. However the visa waiver form of 9 July together with eyewitness accounts cast doubt on Nassour's denials. Entry stamps in his passport confirm Nassour's second visit to Liberia.<sup>w</sup> They show that he arrived Abidjan on 19 July and then went to Liberia on 20 July and then left from Abidjan on 24 July. During the second July trip Nassour claims that President Taylor refused to meet with him and as a result

### Nassour's Lebanese passport



he was stuck in Monrovia. He admits that he met Bah and Sesay in the Boulevard Hotel on the first night.<sup>148</sup> Both July trips have been confirmed by a European intelligence report into the events which notes that prior to the second trip Nassour had travelled through Dubai, where he picked up US\$1 million in cash, which he later gave to President Taylor.<sup>146</sup> The same report notes that the al Qaeda operatives, Ghailani and Mohammed, were in Ougadougou at this time staying in the presidential complex, Maison des Hotes, in the district of Zone de Bois. The report notes that the two stayed there until the summer of 2002 having recently arrived from Pakistan and were on their way back to Liberia and Sierra Leone.146

It is probable that Nassour's visits to President Taylor, Bah and senior RUF commanders in July 2001 were successful and led to an increase in the production of diamonds by the RUF a theory seemingly confirmed by documentation obtained by Global Witness. In July 2001 a letter sent by Sesay to President Taylor notifies him that following President Taylor's recommendation the RUF will sell all their diamonds to Nassour. (See opposite.)



General Benjamin Yeaten, Director of SSS

<sup>&</sup>lt;sup>w</sup> Nassour has confirmed that he has at least three other passports, which were not shown to Global Witness; also the passport that was given to Global Witness was not complete with several pages being left out.

2 053

Events in Sierra Leone again seem to confirm this agreement. On 19 August 2001, *The Washington Post* reported that the RUF were 'mining at an unprecedented pace' using 'the forced labour of children and young men to greatly expand their diamond mining.'<sup>154</sup> A fifteen-year-old miner, Salu Ansumana, testified to the conditions of slave labour that existed:

'You can see that we are not rich, if we had money, we would not be here. We are working hard for other people, not ourselves. Now I cannot say any more'.<sup>154</sup>

Diamonds were also being mined on a twentyfour hour basis, using arc lights. A RUF commander known as Major Nikol stated: 'We are mining now more than ever.'

#### The operation begins to falter

Despite the increase of diamonds there appeared to be problems with Nassour's cash flow into the operation. In late July the occupants of the house in Monrovia had to sell the generator for US\$4,500 to meet the costs of running the house<sup>137</sup>. This cashflow problem resulted in Nassour being unable to meet the payments for

RUF/SL

July 2001 HEADQUATERS & HEADQUATERS

### Dear President TAYLOR,

We greet you in the name of our father Corporal Foday S. SANKOH Sir, we write to inform you of our present dealings with Mr AZIZ NASSOUR, that was introduced to us by General ABRAHIM BALDE, upon your recommandation.

Sir, we have agreed to sell all of our diamands to Mr AZIZ NASSOUR through your offices.

Sir, Generel ABRAIIIM will buy these and all other items for the movement from funds that will come from the sales of the diamands.

Sir, we want to thank you very much for your assistance that you have and continue to give our movement in the absence of our leader Corporal FODAY S SANKOH.

Sir, once again we would like you to please assist us with the following items.

- 1- Drugs for our wounded soldiers and their families
- Fuel and gasoline, engine oil and some new tyrcs for the operations of the movement.
- 3- Military uniforms and boots for our high ranking officers
- 4- Some cash that will keep us moving until General ABRAIIIM come from Belgium
- 5- One 4 x 4 truck

May the almighty richly bless you. Thanks

> GENERAL ISSA CISSE SUPREME LEADER RUF /S L

the diamonds from Sesay. As a result Sesay withheld the diamonds and kept Mohammed hostage in Kono. He was not released until November 2001 when Nassour paid over US\$84,000, using Ly Samba to take the cash into Liberia. Ghailani had refused to leave Liberia without his colleague. Once the money had been paid over Mohammed returned to Monrovia and then both travelled to the Gbatala ATU camp where they were hidden. In early November Abdullah left Liberia.<sup>137</sup>

## November 2001: How *The Washington Post* uncovered the al Qaeda connection

In the aftermath of the al Qaeda attacks on the US, The Washington Post journalist Douglas Farahww was in Abidjan following up an unconfirmed intelligence report that Hizbullah Security Chief, Imad Mughniyah was in Abidjan raising funds for Hizbullah (for information on Mughniyah, see opposite). Farah had with him a copy of a Newsweek magazine containing the only known picture of Mughniyah, who is on the FBI's most wanted terrorist list, which also includes al Qaeda operatives. He showed the photograph to RUF and Liberian contacts that might have knowledge of Mughniyah's whereabouts in the Ivory Coast. Although no one had seen Mugnhiyah, one of his sources did recognise the three al Qaeda operatives who were pictured in the same magazine: Abduallah Ahmed Abdullah; Ahmed Khalfan Ghailani and Fazul Abdullah Mohammed.155 The source had detailed knowledge of the three mens' previous movements and their mission in Liberia and Sierra Leone to buy diamonds. On 2 November 2001 Farah exposed al Qaeda's diamond buying operation in Sierra Leone and Liberia in The Washington Post.8

### The al Qaeda suspects - band on the run

Following the November 2001 articles in *The Washington Post*, the Pentagon began to take a keen interest in al Qaeda's Sierra Leonean diamond-dealing operations. The DIA began to receive multiple and credible intelligence reports of confirmed sightings of the two al Qaeda operatives, Ghailani and Mohammed.<sup>156</sup> By late November 2001, they were seen in Liberia at the ATU training camp at Gbatala, with two other unidentified Arabs.<sup>146</sup> The latter had been brought in by Nassour to train paramilitaries in weapons, assault tactics, laying landmines and the use of the plastic explosive C4.<sup>137</sup> US Government sources say that the DIA alerted a Special Forces team in Guinea to ascertain the

### Imad Mughniyeh

In 2001, *The Washington Post* correspondent Douglas Farah received an unconfirmed intelligence briefing that Imad Mughniyeh was in Côte d'Ivoire on a fundraising mission. Mughniyeh is a former specialist



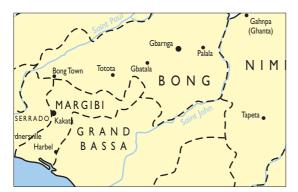
with the PLO's elite Force 17, as well as working with its Islamist wing – Ayatollah Khomeni's Fatah Islamists. He joined Hizbullah as a bodyguard to its spiritual leader Sheikh Fadlalah and later became head of external operations.<sup>84</sup> He is credited with the operation that forced the withdrawal of the US-led Multinational Forces (MNF) that came to oversee the evacuation of the PLO from Beirut in August 1982. Mughniyeh is also suspected of having planned and supervised the simultaneous suicide bombings of the US marine barracks and the French paratroop headquarters in Beirut on 18 April, 1983. In response to these attacks, which claimed 241 American and 58 French lives, the multinational peacekeeping force withdrew from Lebanon. According to Gunaratna, it was Mughniyeh who inspired bin Laden to develop coordinated, simultaneous attacks as a regular modus operandi. Mughniyeh also helped al Qaeda develop their agent-handling systems, having specialised in conducting long-range operations - including the suicide bombing of the Jewish community centre and the Israeli consulate in Buenos Aires in 1992 and 1994 respectively.

whereabouts of the al Qaeda operatives.<sup>156</sup> The Pentagon took the intelligence reports so seriously that a Special Forces team was prepared in Guinea in December 2001. The DIA is quoted in *The Washington Post* as saying:

'We had multiple, reliable intelligence reports that those two [Ghailani and Mohammed] and two others were in Gbatala, and we stood a team up for the snatch, but in the end we couldn't get the 100 percent identification we needed to pull the trigger and cause a possible international incident. After about a week, the group stood down.'<sup>156</sup>

The current whereabouts of the al Qaeda operatives is still unknown. European intelligence analysts have confirmed to Global Witness that a US intelligence report stated that the identification papers of Fazul Abdullah Mohammed were found on a body at the airport at Kandahar, Afghanistan by US ground troops.<sup>86</sup>

wwDouglas Farah was the West Africa Bureau Chief for The Washington Post.



Map of Liberia showing Gbatala

## April 2002: The arrest of Samih Ossaily in Belgium

On 12 April 2002, Ossaily was arrested at Brussels airport. During a subsequent search of his flat in Antwerp important documents and evidence were recovered which confirmed the version of events in Liberia and Sierra Leone described by The Washington Post and explored in more detail in this report. These included a copy of the Ivorian EUC, photographs from Sierra Leone showing diamond mining activity in RUF territory, a digital recording of an argument between Ossaily and Nassour over money he owed to Ossaily for work in Liberia, a copy of a notepad with the satellite telephone number of Keneme (Mohammed), and a list of specifications for 20 Draganov sniper rifles.<sup>140</sup> In March 2003, the trial began of Ossaily on charges of money laundering, arms dealing, and dealing in UN embargoed diamonds from Sierra Leone.

## May-July 2002: Nassour brings three shipments of weapons into Liberia

Although the Sierra Leonean and Liberian diamond dealing operations of Nassour were in disarray, he and others continued to traffic arms to Liberia.<sup>xx</sup> Information gathered by Global Witness<sup>yy</sup> indicates that in May and July Nassour paid for two shipments of arms brought into Harper Port, Liberia. He used a French arms trader based in Paris as the supplier. This middleman was a close contact of Bah's, and had previously supplied arms to Liberia in 1998. Both shipments of weapons and ammunition were sourced in Bulgaria and transited via Nice. The May shipment was destined for RUF commander Sam Bockarie. The 30-ton consignment included 20 Glock submachine guns.<sup>137</sup> The July shipment consisted of 15 tons of ammunition in three containers. The containers were checked and unloaded onto trucks by Joachim Touah, assistant director of the SSS, Bah, and members of the ATU and SSS. They were driven to Banga for use against the LURD in Lofa County.<sup>137</sup>

In June 2002, a meeting of those involved in the diamonds-for-arms operations took place in Burkina Faso.<sup>137</sup> At the meeting were Bah, Bockarie, Jewel Taylor (Charles Taylor's current wife), Colonel Jibret, and Mr Jinjerry, President Compaore's Chief of Security. Jewel Taylor had taken her husband's plane to Man airport in Côte d'Ivoire and from there travelled by road through Côte d'Ivoire to Banga in Burkina Faso (confusingly there is also a Banga in Liberia), and finally to President Compaore's farm. The meeting discussed how to deal with the situation in the light of the recent allegations against Nassour and President Taylor, and the forthcoming Sierra Leone War Crimes court. During the meeting Nassour was offered sanctuary in Liberia by President Taylor, in return for investing in Liberian logging deals, including a concession area for himself in the south east of Liberia. The possibility of shooting down a UN helicopter or plane was discussed in order to destabilise the security situation in Sierra Leone and thus delay the work of the court.137 This would have been easily achievable with the arms that had been supplied to the Liberians by Nassour. The United Nations Mission in Sierra Leone, UNAMSIL, is well aware of this potential danger.<sup>157</sup> Global Witness asked Nassour about this meeting and whether he had been in West Africa in 2002, he responded 'I don't think I went' and said that he would check with his travel agent.148

## What was the value of the al Qaeda diamond trading operation in 2000?

Although it is impossible to put a definitive figure on the amount of money made or laundered by al Qaeda there are indications that it was in the range of tens of millions of dollars and possibly much higher. In 2000, the UN Expert Panel on Sierra Leone estimated that the RUF had mined diamonds with a market value of between US\$25 million and US\$75 million, and a World Bank report estimated that diamond exports from Sierra Leone were worth US\$138 million, of which only US\$1.2 million were legal. If the joint trading operation had been buying diamonds from the RUF for ten months (January 2001 -November 2001), four of which were a monopoly, this would have resulted in a significant quantity of diamonds.

Following the September 11 attacks, suspicious transaction reports filed by Artesia Bank on the accounts held by Nassour and

<sup>&</sup>lt;sup>xx</sup> For a comprehensive overview of illicit arms trafficking in Liberia see Human Rights Watch Briefing Paper 'No Questions Asked: The Eastern European Arms Pipeline to Liberia', November 15, 2001.

<sup>&</sup>lt;sup>yy</sup> See Global Witness report 'The Usual Suspects' March 2003.

Ossaily, showed signs of money laundering<sup>158</sup>. Belgian investigators have confirmed to Global Witness that Nassour withdrew US\$20 million in cash from an account controlled by ASA Diam from January 2001 to May 2001.<sup>159</sup> Some of the money was transferred to Beirut passing through the Byblos Bank in London.140 When Global Witness contacted the London branch of Byblos Bank about Nassour's account the branch manager refused to answer any questions unless representatives of the National Criminal Intelligence Service (NCIS) were present. Other investigators with access to ASA Diam bank records state that Nassour's ASA Diam account had over US\$1 billion routed through it in 2001.160 Global Witness believes that for a midlevel diamond dealer, this is an incredibly large amount of money to be circulating through an account, although it is possible that some money from other businesses owned by the Nassour family could have passed through the account.

## Reactions to *The Washington Post* exposé Ossaily

On 14 November 2001, Ossaily held a press conference in Antwerp to protest his innocence of trading with al Qaeda, stating that:

'I was born in Sierra Leone. I have been a legal resident of Belgium since 1991. I acquired Belgian citizenship in 1996. Although I am a diamond dealer, I do not have an Antwerp or Belgian licence. This is because I only buy and sell in black Africa. I have licences for Sierra Leone, Liberia and Tanzania. I also have an expert's certificate for Congo, where I have been selling now for nine years.'<sup>161</sup>

He admits that he was in Liberia from November 2000 until April 2001 working for Nassour but only 'for a couple of days a week, or a couple of days a month, and only for prospecting purposes'. He denied having bought diamonds from RUF rebel forces and smuggling diamonds through Antwerp: 'Wherever I buy or sell I do it legally'.<sup>161</sup> Ossaily admitted that he had met Bah, claiming he had met him through 'an American in Monrovia' and that 'Bah offered me to use his (Greenstones) license but I never took him up on it.'<sup>161</sup> When asked whether Nassour had connections to a terrorist organisation, he replied that he 'could not guarantee' that Nassour did not.

In subsequent interviews with Belgian investigators, Ossaily admitted to working for AMAL while he was in Lebanon between 1988 and 1989. Nassour admitted to Global Witness that he also worked for AMAL.<sup>148</sup>

### Bah

Bah denied the allegations in *The Washington Post.* On 9 November 2002, in an interview with the Associated Press, he admitted to working with the RUF but denied any links to al Qaeda: 'I only heard of bin Laden and al Qaeda after the September 11 terrorist attacks in the United States' However, he admitted that RUF members might 'unknowingly' have sold diamonds to buyers linked to Bin Laden.

#### The RUF

In reaction to *The Washington Post*'s allegations on 2 November 2001, the RUF claimed to have launched a four-member 'internal inquiry' chaired by Omrie Golley, the London-based Chairman of the RUF's Political and Peace Council. He admitted in a BBC interview that it was possible that some RUF members may have unwittingly dealt with al Qaeda.<sup>162</sup>



**Omrie Golley** 

In an email to the former US ambassador to Sierra Leone, Joseph Melrose, he stated that only Bah would have known that the buyers were from al Qaeda, admitting that RUF commanders never questioned the credentials of the diamond buyers introduced to them by Bah, and were perfectly happy to deal with whoever Bah introduced to them.<sup>163</sup> Golley also admitted that Bah had brought in diamond dealers from Belgium to buy stones under the protection of the Liberian Government<sup>163</sup>. This is confirmed by senior RUF commanders with knowledge of the dealings with Nassour and Ossaily in Sierra Leone whom Global Witness interviewed.<sup>164</sup> Eldred Collins, former head of the RUF's Public Relations Unit also admitted in an interview on Voice of America that the RUF could have unwittingly engaged in diamond transactions with al Qaeda members.<sup>165</sup>

#### The diamond industry: Press releases

As a whole the diamond industry cannot claim ignorance to a link between al Qaeda and diamonds. The first press reports suggesting a connection came as early as 22 February 2001 when evidence from the 2001 trial of al Qaeda suspects began to emerge.<sup>166</sup> Further press reports came out throughout the year quoting references to the link to al Qaeda and diamonds.<sup>167</sup>

It was not until the front-page exposé of the Sierra Leone al Qaeda diamond operation in *The Washington Post* that the diamond industry reacted. Three days after the articles were published, a joint press release from WDC and Jewellers of America (JA) was released (6 November 2001).<sup>zz</sup> The press release yet again recognised there was a problem in the diamond industry, and yet again sidestepped the industry's own responsibility for taking action, by urging governments to do something.

'Nations involved in the diamond trade – as producers, processors and importers – must construct an effective monitoring system that protects the legitimate supply chain from the small percentage of illicit stones obtained by criminal elements<sup>168</sup>.'

This statement does show a tacit recognition of the problem, but the industry has not shown the leadership on this issue that consumers might reasonably expect, by following through with concrete measures to tackle the links between terrorism and diamond trading. Instead, various press statements and industry communiqués mentioned the Kimberley Process. The industry has yet to present the governments that are the participants in the Process with any concrete and serious measures to tackle this problem. De Beers made a similar statement, which again focussed on the role of governments in combating terrorism rather than on what action the full range of companies within the sector could and should be taking.<sup>169</sup>

### High Diamond Council HRD: Hoge Raad Voor Diamant

On 2 November 2001 Yuri Steverlynck, an HRD spokesman, in an interview with Agencé France Presse, sought to shield the HRD and Antwerp's diamond industry from any hint of blame, claiming that the HRD had never heard of Islamic terror organisations being funded via the diamond trade.<sup>170</sup> Steverlynck's statement is nothing short of bizarre, given that Belgian military intelligence issued a report into the diamond trade in Antwerp, which highlighted the link between certain Antwerp based diamond traders and Hizbullah in 2000.171 The HRD should be given access to these reports. This report was widely leaked to the Belgian media.<sup>172</sup> Steverlynck went on to claim that neither of the two Lebanese traders [Nassour and Ossaily] mentioned in The Washington Post articles were registered in Belgium 'either as members of a diamond market or as diamond traders'.170

These statements point to the weakness of the current system, because even though they are not registered, Nassour and Ossaily are well known within the Antwerp diamond sector.

Apparently in December 2001, the HRD did request the Belgian Public Prosecutor to carry out an investigation into the connection between al Qaeda and the Belgian diamond trade. Global Witness is still awaiting clarification on the status and results of the investigation. The European Commission has been strangely silent on the whole matter. In December 2001 the HRD stated in a letter:

'The Story in The Washington Post surprises us as a certification scheme has been in place in Sierra Leone since 2000. Following peace negotiations between the Government and the RUF that started last May, the United Nations deployed a peace force in the Northern diamond fields of Kono. As for Liberia, the UN issued an embargo on diamonds. Since that date no diamonds have been imported from Liberia. In these circumstances we find it very difficult to understand how someone could succeed to increase the RUFs diamond production since June and to commercialise it through Liberia, as the article suggests.'173

The presentation of the situation in the HRD's statement is misleading on three counts. Firstly, because the HRD and the Belgian Government had already made several complaints to the UN and the Sierra Leonean Government over the ineffectual implementation of Sierra Leone's certification scheme.174 Secondly, the UN peacekeeping forces deployed in the diamond mining areas of Koidu in May 2001, UNAMSIL, had no mandate to stop diamond mining; in fact, it had the opposite effect in that its deployment gave people an element of protection. According to a senior UN official quoted in The Washington Post on 19 August 2001, 'It is not in [UNAMSIL's] mandate, it is up to the [Sierra Leonean] Government to do what it has to do, to do its job. If they didn't mine, what would all the demobilised combatants do, with no jobs and no skills? There is only mining'.154 Thirdly, the UN embargo on Liberia may have ensured that no diamonds with the provenance of Liberia entered Antwerp, however, as Peter Meeus would have known at the time, all diamond importers had to do was to declare a different country of provenance to customs in order to circumvent the ban, and import diamonds legally into Antwerp. The Kimberley Process, which is now operational, should help to

<sup>&</sup>lt;sup>22</sup> Furthermore on 8 November, the JA sent out a letter to its members informing them of *The Washington Post* article. Helpfully it provided 'important facts JA members should convey to the media if they are contacted for comment on the situation.' The letter went onto state that the industry had been working with governments and civil society through the Kimberley Process. November 8 2001 'JA Informs Members of the al Qaeda Ties to Conflict Diamonds'.

prevent false declarations of origin from being made and accepted.

The responses from the mainstream industry discussed above underscore again the industry's failure to take concerted action against traders involved in trafficking conflict and illicit diamonds. Instead, they chose to try to deflect the blame for this traffic, and the responsibility for taking action against it, onto national governments. Global Witness believes that, in response to credible reports of al Qaeda's links with the diamond industry, the industry should have put in motion an independent investigation into the allegations. Instead, they engaged in a public relations exercise aimed at denying any real problem existed.

### What the Liberian Government had to say

On 3 November 2001, the Liberian Government issued the following statement:

'The Liberian Government views (*The Washington Post*'s) claims as part of an organised smear campaign intended to discredit this administration and bring it to international disrepute. The Liberian Government is not aware of the presence of any operative of al Qaeda in Liberia and reiterates its unequivocal condemnation of terrorism.'<sup>175</sup>

On 23 July 2002, in response to questions from US Congressmen regarding the al Qaeda allegations, Taylor issued an official statement denying the accusations:

'Liberia will never, can never tolerate the presence, knowingly of any connections to al Qaeda operatives in Liberia. We do understand that the al Qaeda people are very sophisticated people and they do have some links, directly we may not know.'<sup>176</sup>

He goes on to assure the US Government:

'One thing we do know that if you call yourself al Qaeda or you resemble, or even you try to smell like al Qaeda, we will catch you here. We don't have the mechanism to try al Qaeda people here because they are maybe too big for us, but if it is against American interest, we will turn them over to the Americans.'<sup>176</sup>

On 12 November 2002, President Taylor banned the wearing of T-shirts of bin Laden in Liberia on pain of imprisonment and being considered a terrorist.<sup>177</sup>

## US Government reaction to how diamonds have funded al Qaeda

Investigations by both European intelligence officials and military intelligence analysts in the United States, who have actively investigated the link between al Qaeda and diamonds, support the evidence presented in this report and the information first published in The Washingtion Post. However, reaction to the story by the United States Government has been confusing. Information pertaining to al Qaeda's revenue streams and means of evading targeted financial sanctions should arouse considerable interest with the United States Government. The reaction seems in part symptomatic of the major structural problems relating to the sharing of information and regional analysis among the various bodies forming the US intelligence community. For instance, whereas the DIA found the al Qaeda reports credible enough to send a special forces team to Guinea, the CIA took over two months from the date of publication in November 2001 to confirm the existence of the safe house in Monrovia.129

On 13 February 2002, the US Senate Governmental Affairs Subcommittee on Oversight of Government Management held a hearing on the 'US Government's role in fighting the conflict diamond trade.' Responding to the RUF's admission that they may inadvertently have sold diamonds to al Qaeda, Joseph Melrose, the former US Ambassador to Sierra Leone, stated:

'In my opinion [the RUF's] admission indicates that such sales took place between rebels and al Qaeda, although they may or may not have had the formal backing of the organisation. What is still in question is whether it was a deliberate effort on the part of some or all of the RUF to assist al Qaeda to move resources in a manner that would be untraceable to support the actions of al Qaeda or simply a case of selling the illicit stones to whoever offers the best price. Whichever the case, it makes little difference since the net effect is the same, terrorist organisations have benefited from this situation.<sup>69</sup>

Alan Eastham, the former Special Negotiator For Conflict Diamonds at the Bureau of Economic and Business Affairs of the State Department also gave evidence to the Subcommittee. However, in his testimony, Eastham refuted the claims of links between the diamond trade and al Qaeda:

'In contrast to the popular image, experts in the diamond business tell me it is hard to make a lot of money trading diamonds. The business is very capital-intensive, a business where it takes a great deal of money to make a lot of money because the margins at each step in the trade are ordinarily fairly small. Second, it is expertise-intensive, a business in which you have to know what you are doing in order to profit from those small margins. Third, it is a hard business to enter, because it is a relatively small and somewhat insular industry based on personal relations and a high degree of trust among traders. Most of the traders at particular stages of the trade and in particular segments of the business all know one another, by reputation if not personally. These characteristics of the trade argue against the possibility that a terrorist group could enter the industry, or if they did through front organisations or companies, that they could make a great deal of profit trading diamonds. Shady or unusual practices soon become generally known in the legitimate diamond trade. However, there is another risk: that diamonds are being used to hoard 'wealth' and avoid legitimate banking circles by terrorists. The possible use of diamonds by terrorists falls within this category, along with other forms of criminal activity including drug smuggling, theft, fraud, and tax avoidance.'178

Unfortunately, it appears that Eastham's sources of information about the industry have painted him a picture designed to protect it from any closer scrutiny rather than a strictly accurate one. In fact, this account of the reasons why al Qaeda could not have infiltrated the diamond industry is factually wrong. Firstly, because the profit margins between the different trading stages are extremely large, especially in Africa. A trader buying rough diamonds in Angola for US\$250 a carat could sell the same stones for three times that amount in Antwerp, if they were in a suitable assortment. Secondly, the claim that the industry is 'expertise-intensive' is not true. A novice attending a two to three week diamond course would have sufficient training to value diamonds to market prices.

Eastman's point about the insular and closeknit nature of the diamond industry is accurate, however, what it suggests is that the legitimate traders in the industry must know the identities of the conflict diamond traders. Nassour, for example, is a well-known figure in the industry.<sup>179</sup> The fact that, given this, the industry has failed to denounce publicly a single member of their trade who has dealt in conflict diamonds is a damning indictment of their professed commitment to increase transparency and accountability. Until the perception – and reality – of the industry as inherently secretive and underhand changes, it will continue to be targeted by groups involved in criminal or even terrorist activities, such as al Qaeda.

On 8 April 2002 the CIA responded in writing to a series of questions that had been asked at an earlier 'Worldwide Threat Hearing', held by the Select Committee on Intelligence in Washington DC on 6 February 2002. One question, No. 14 asked:

'The mining and sales of diamonds by parties to armed conflicts – particularly Angola, Sierra Leone, and the Democratic Republic of the Congo – are regarded as a significant factor fuelling such hostilities. These diamonds, known as 'conflict diamonds,' comprise an estimated 3.7 percent to 15 percent of the value of the global diamond trade. Do you have any information that conflict diamonds are being used to subsidise the activities of terrorist groups, including al-Qa'ida?'

#### The CIA's written reply was:

'We are aware of the press reports alleging Al-Qa'ida ties to the African diamond trade – the most notable being *The Washington Post* article "al Qaeda Cash Tied to Diamond Trade" from November 2001. We are vigorously attempting to verify these reports; most of our information to date does not support the allegations.

We are also exploring charges that some ethnic Lebanese elements in Africa with long standing involvement in the diamond trade are providing support to Hizbullah.'<sup>180</sup>

This reply is contradictory to the facts, particularly the evidence entered in US courts on the linkage between diamond trading activities and senior al Qaeda operatives.

In January 2003, Global Witness began receiving reports that members of the US National Security Council (NSC) were actively briefing Congressional Members and Committees that there is no link to diamonds and al Qaeda. However there is ample evidence that terrorist, rebel and criminal organisations such as the RUF in Sierra Leone, UNITA in Angola, various armed factions in the DRC, organised crime networks from the Former Soviet Union (FSU), South American drug cartels, global Mafia members, and convicted arms smugglers are all using rough diamonds as a form of international currency for transferring assets and raising funds. The question appears more to be: why would al Qaeda not be using rough diamonds to fund its operations? As the Interpol representative on the UN Expert Panel on Liberian sanctions, Harjit Singh Sandhu, stated in reference to al Qaeda during an open meeting of the Security Council in November 2001:

'Wherever diamonds are, be it Angola, be it in Sierra Leone or any place, definitely they will try to use that channel. That is common sense.'<sup>181</sup>

If the CIA, FBI, DIA and NSC have information confirming or denying that al Qaeda have involvement in the diamond trade, they should make this information available. However, if, in fact, they simply do not have sufficient evidence either to confirm or refute the allegations, then it is their duty to investigate further until they do. Conventional electronic intelligence-gathering techniques employed by the CIA and NSA will not uncover evidence of the conflict and illicit diamond trade, only human intelligence (HUMINT) can do so. However, CIA attempts to verify the claims made by The Washington Post do not inspire confidence in their ability to monitor and investigate the diamond trade appropriately.

### Conclusion

The success of al Qaeda's diamond operations in Kenya, Tanzania, Liberia and Sierra Leone as explored in Part Three of this report underlines the urgent need to strengthen the Kimberley Process. Government participants and industry must now recognise and accept the need for an effective monitoring mechanism as an integral part of the Kimberley Process. The current measures in the Kimberley Process do represent a step in the right direction in stemming the trade in conflict diamonds, but are utterly inadequate in preventing terrorist networks such as al Qaeda from operating within the legitimate trade.

### Part Four: The Global Response to September 11

### Pre-September 11 anti-terrorist efforts

This section will briefly summarise the response of the international community to the al Qaeda attacks on the United States in 2001.<sup>182</sup>

In response to the growing threat posed by terrorism, the UN developed and adopted a total of 12 conventions and protocols on terrorism, including one on combating the financing of terrorist activities.<sup>182</sup> The International Convention for the Suppression of the Financing of Terrorism requires countries to take measures to stop the financing of terrorism, makes it an offence if funds are provided or collected to be used to commit offenses as defined within any of the other UN treaties to suppress terrorism or:

'any other act intended to cause death or serious bodily injury to a civilian, or to any other person not taking an active part in the hostilities in a situation of armed conflict, when the purpose of such act, by its nature or context, is to intimidate a population, or to compel a government or an international organisation to do or to abstain from doing any act'.<sup>183</sup>

In December 1994, the United Nations General Assembly (UNGA) passed a resolution outlining the following four concrete steps to fostering international cooperation in combating international terrorism:

- Collecting data on existing multilateral, regional and bilateral agreements;
- Developing a compendium of national laws and regulations to prevent terrorism;
- Carrying out an analytical review of international legal instruments that exist on international terrorism;
- Reviewing possible ways the UN could assist countries in organising workshops and other activities to combat terrorism.

The UNGA also created the Terrorism Prevention Branch (TPB) in 1999 to conduct research on terrorism trends, promote international cooperation and assist in improving their abilities to investigate terrorism in order to prevent future terrorist acts<sup>184</sup>.

#### The UN response post-September 11

In the wake of the terrorist attacks of September 11, on 28 September 2001 the UNSC adopted Resolution 1373. This 'unequivocally' condemned the acts of September 11 and outlined specific measures that states should take to prevent such acts from occurring in the future, building on previous conventions related to combating terrorism<sup>185</sup>. However, resolution 1373 has a broader mandate since it was issued under Chapter Seven of the UN Charter, which automatically makes it internationally legally binding.<sup>186</sup>

The resolution called for nations to work together in preventing future terrorist attacks, prohibits states from giving any form of support to terrorists, and makes carrying out terrorist acts a criminal offence in national laws and regulations. However, significantly, it also calls on states not only to refuse to assist or participate in terrorist acts but also to prevent 'the financing of acts of terrorism'. It outlines several measures that countries must take to stop the financing of terrorism including making it a criminal offence to provide or collect funds to be used for carrying out terrorist acts; freezing funds and other financial assets of individuals who have committed or tried to commit terrorist acts (as well as entities that are owned and controlled by such people); and prohibiting any person or entity within a country from assisting terrorists by providing financial assets, funds, economic resources or related services.185

Resolution 1373 also aims to promote information sharing about the activities of terrorists or terrorist networks, and to encourage governments to become parties to existing international conventions and protocols that aim to combat terrorists, including the International Convention for the Suppression of the Financing of Terrorism. Money laundering is identified (along with transnational organised crime, illicit drugs, illegal arms-trafficking, illegal movement of nuclear, chemical, biological and other 'potentially deadly materials') as being closely connected with international terrorism. The UN thus recognised the need for increased coordination on the national, subregional, regional and international levels to respond to these threats.185

The resolution also established a Counter-Terrorism Committee, comprised of all members of the Security Council, which was charged with implementing the resolution. Since its creation, the committee has served several purposes. Its work has previously focused on promoting an international consensus on how to combat terrorism, and working for the effective international implementation of the 12 anti-terrorism conventions.<sup>187</sup> Furthermore, the committee has monitored and provided assistance to countries to establish regulations to implement all aspects of the resolution so as to combat terrorism and prevent terrorist financing. As of 15 April 2002, the Counter-Terrorism Committee claimed it had received reports from 143 states regarding compliance with resolution 1373, had reviewed, and given feedback to 62, and was in the process of reviewing the remainder of the reports. Fifty states were reported as not yet having submitted a report, and the committee was following up on these countries. Furthermore, the committee reported that it would be evaluating the legislative/regulatory actions taken by all governments to combat terrorism and would continue dialogue with them to ensure action on all measures covered by resolution 1373.188

In October 2001, UN Secretary-General Kofi Annan also created the Policy Working Group on the United Nations and Terrorism with the mission of developing recommendations for steps the UN can take to combat terrorism. This group has brought together relevant expertise from the key UN agencies, programmes and departments as well as independent expertise. The group's [first] report was issued on 10 September 2002 and outlined a 'three-pronged strategy' for addressing terrorism, which Kofi Annan has endorsed.<sup>189</sup> The basic principles underpinning the strategy are that terrorism should be seen as 'an assault on basic rights' and that in all cases the fight against terrorism must be 'respectful of international human rights obligations'.189

The main aims of the strategy are as follows. Firstly, to 'dissuade' potential terrorists from committing terrorist acts by establishing effective norms, implementing relevant legal instruments and carrying out communications efforts in order to build an international consensus around the fight against terrorism. Secondly, to 'deny groups or individuals the means to carry out acts of terrorism'.189 The main ways envisaged of achieving this are by providing support to the Counter-Terrorism Committee's efforts to monitor whether countries are complying with Security Council Resolution 1373, and by using appropriate legal instruments to tackle the transnational crime, drugs trafficking and money laundering which provide terrorists with revenue.<sup>190</sup> Thirdly, to promote 'broad-based international cooperation' to combat terrorism that involves subregional, regional and global organisations.

## Specific measures taken by the UN against bin Laden, al Qaeda and the Taliban

Anti-terrorism efforts have targeted bin Laden, al Qaeda and the Taliban, both prior to and following the September 11 attacks. Security Council Resolution 1267, which was passed on 15 October 1999, strongly condemned Afghanistan, and especially those areas controlled by the Taliban, for sheltering and training terrorists and for planning terrorist acts. The resolution called on the Taliban to comply with previous UN resolutions by no longer providing safe haven and training for bin Laden and other international terrorists and also called on the Taliban to surrender bin Laden.

The resolution also called for freezing of funds and other financial assets directly or indirectly controlled or owned by the Taliban and established the creation of a Security Council committee to focus on implementation of these measures.<sup>191</sup> Resolution 1333, adopted on 19 December 2000, demanded that the Taliban close all terrorist training camps and implemented an arms embargo aimed at preventing 'the direct or indirect supply, sale and transfer of the territory of Afghanistan under Taliban control'. This resolution also requested that a committee of experts be formed to recommend to the Security Council how to monitor implementation of these measures.192

Resolution 1363, passed on 30 July 2001, requested that the Secretary General create a mechanism to monitor implementation of the measures against the Taliban and al Qaeda, and called for assistance to states, in particular those bordering Afghanistan, to help them to implement the various measures against the Taliban and al Qaeda adopted by the UN.<sup>193</sup> This led to the establishment of a UN monitoring group composed of five experts, and a Sanctions Enforcement Support Team, comprising 15 members, to ensure that the sanctions against the Taliban and al Qaeda are enforced. The Monitoring Group's mission was to monitor implementation of the Security Council measures against bin Laden, al Qaeda and the Taliban, and those individuals and entities associated with them, and make recommendations regarding implementation.

However, global financial sanctions only came into force on 16 January 2002, with the adoption of resolution 1390 (2002), imposing financial and economic sanctions, a travel ban and an arms embargo on bin Laden, members of al Qaeda, the Taliban and their associates and associated entities. In their first report to the Secretary General, the Monitoring Group noted that: 'al-Qa'idah [sic] and its associates appear to have diversified the movement and security of their finances by acquiring commodities such as gold and diamonds, and by using alternative remittance systems in addition to the formal banking system'.<sup>194</sup>

In Section IV of the report, which deals with the freezing of financial assets, the panel notes that:

'as a result of the freezing of assets that has been and continues to be carried out globally, there are allegations that al-Qa'idah, for now at least, may be diversifying financial aspects of its assets into gold, diamonds and other precious stones, for example lapis lazuli and sapphires'.<sup>195</sup>

They go on to state that:

'to date the Group has not been able to substantiate these allegations, but has commenced detailed investigations into these alternative methods of financing.'<sup>195</sup>

In relation to the trade in rough diamonds being used a possible source of terrorist revenue and asset transfer, the report 'welcomes' the progress being made with the Kimberley Process<sup>196</sup>. However, the Monitoring Group echoes the reservations expressed by the [date] US General Accounting Office (GAO) report into the Kimberley Process:

'The Group would suggest, however, that participating States strive for greater accountability and transparency as suggested in the report by the United States General Accounting Office'.<sup>197/198</sup>

In addition, reporting on a visit to Belgium, and on meetings with the High Diamond Council (HRD) and Belgian Government officials, the Monitoring Group expressed its concern that

'even with effective controls and their conscientious operation, the diamond trade might be abused to provide a vehicle for money-laundering and moving financial assets around the world by al-Qa'idah and its associates'.

Four months later, the Monitoring Group released their second report. It stated that:

' despite initial successes in locating and freezing some US\$112 million in assets

belonging to al-Qa'idah and its associates, al-Qa'idah continues to have access to considerable resources' and that, 'moreover since the adoption of resolution 1390 (2002) only about US\$10 million in additional assets has been frozen'.

It goes on to note that the consequence of tighter controls over traditional financing channels has been al Qaeda's new strategy of both relocating its financial operations and diversifying its revenue streams and channels of money laundering:

'A large number of States in Europe, north America and elsewhere have taken steps to tighten banking regulations and to better locate, trace and block financial transactions. These regulations impose new requirements on banks to 'know their customers' and to review and report on all suspicious transactions. This has led al-Qa'idah to transfer much of its financial activities to Africa, the Middle East and Asia. Also, the terrorist organisation is turning increasingly to alternative banking mechanisms, including the use of informal remittance systems, such as *hawala*.'

In their third report to the Secretary General of 16 December 2002, the Monitoring Group again underlined this point:

'The global effort to combat the financing of terrorism continues to face many challenges, stemming from the complexities of international financial transactions and the uneven application of regulatory and control measures. Many countries are imposing strict new antiterrorism financing regulations on their domestic banking, as well as on correspondent banking and "offshore financial centres". But serious problems remain, and al-Qa'idah is still able to receive money [....] Al-'Qa'idah has also adjusted its tactics to rely more heavily on local sources of funding.'<sup>199</sup>

### African responses to terrorism

Many countries in Africa are suffering from different forms of terrorism. The existence of al Qaeda in Africa mirrored the rest of the world. Africa has been a major target for al Qaeda activity over the past decade. The African Union (AU), which has a membership of 53 states, condemned the terrorist attacks of September 11 and called for international action against terrorism to be carried out through the UN.

The AU also established the Convention on the Prevention and Combating of Terrorism as its main mechanism for fighting terrorism.<sup>200</sup> The convention prohibits countries from 'organising, supporting, financing, committing or inciting to commit terrorist acts' or providing 'safe havens and visas to terrorists'.<sup>201</sup> The Convention requires that countries implement measures to prevent terrorist acts and the establishment of terrorist networks through national legislation and cooperation with other member states in combating terrorism through information-exchange and other joint activities.202 At a special anti-terrorism conference held in Algiers in September 2002, the AU announced that more than 15 states (the number needed to ratify the Convention before it goes into force) have ratified the Convention and thus the Convention has come into effect. Those countries that have now ratified the Convention are: Algeria, Angola, Cape Verde, Egypt, Eritrea, Ghana, Kenya, Lesotho, Libya, Mali, Rwanda, Sahrawi Arab Democratic Republic (SADR), Senegal, South Africa, Sudan and Tunisia.

## The European Union response to terrorism

Following the September 11 attacks, the EU stepped up its efforts to fight terrorism and committed to working closely with the United States in building an international anti-terrorism coalition. The EU adopted a Plan of Action to fight terrorism that was focused not only on ensuring the protection of its citizens but also more broadly on addressing the root causes of terrorism. On 31 May 2002, the European Council issued a new regulation that placed restrictive measures on bin Laden, al Qaeda and the Taliban. As part of efforts to implement UN resolution 1373, the assets of terrorists or their associates in the EU have been frozen, a special anti-terrorism unit called Europol has been established and a common definition of terrorism as well as a list of terrorist organisations developed.<sup>203</sup>

In addition, the EU has concentrated its efforts on building an international coalition against terrorism through diplomatic efforts with developing countries and regions, especially with Afghanistan, Pakistan, Iran, the Middle East and the Euro-Mediterranean Partnership. The Euro-Mediterranean partnership promotes cooperation between the EU and countries such as Algeria and Lebanon on a wide range of issues, including efforts to fight money laundering, drugs trafficking and terrorism. The EU has an ongoing process to examine how to provide technical aid and assistance to help countries implement Resolution 1373.<sup>204</sup> The European Commission has also issued a new European Directive on money laundering, which should provide a common framework for including the trade in high commodity items such as diamonds and gold within existing antimoney laundering systems; the Directive should be implemented by 15 June 2003.<sup>205</sup>

### The United States' response to terrorism

Combating terrorism has become a major focus for United States policy makers post September 11, and a significant element of US efforts to combat terrorism is through the disruption of terrorist financing and asset laundering networks, as is discussed in more detail below. Another bulwark of US anti-terrorism efforts has been strengthening the federal government's powers to track down terrorists and prevent future terrorist attacks. Immediately following the September 11 attacks, the United States Congress took action to combat terrorism by passing the United States Patriot Act,<sup>aaa</sup> which was signed into law by President Bush on 26 October 2001. The Patriot Act gives federal officials increased authority to 'track and intercept communications' for the purposes of law enforcement and foreign intelligence gathering. It also has provisions to prevent foreign terrorists from coming into the United States, especially from Canada and allows authorities to detain and deport foreign terrorists and those that provide support to them.

#### **Combating terrorist financing**

United States efforts to tackle the funding of terrorist groups involve a wide range of government agencies, including the Department of the Treasury and the National Security Council. The Department of Treasury has taken the lead role in coordinating efforts to tackle terrorist financing, including tracing financial trails. The Treasury has formed Operation Green Quest, an interagency task force comprised of the US Customs Service, the Secret Service, IRS Criminal Investigations Division, the Department of Justice, the FBI and other agencies. This task force is charged with investigating the financing of terrorism.<sup>206</sup>

Immediately following the September 11 attacks, the United States government identified known terrorists and terrorist entities, froze their assets in the US and collaborated with other countries to apply those freezes globally.<sup>206</sup> In the immediate aftermath of September 11, the United States has sought to build an international anti-terrorist coalition, including

regional political entities such as the EU and the AU. Over 160 countries have put blocking orders in force on hundreds of bank accounts worth more than US\$70 million.<sup>206</sup>

The United States Treasury Department believes that these actions are making it increasingly difficult for terrorists to use the mainstream banking and financial sector to finance their activities. However, as a result of this crackdown, US policymakers believe that there is a real danger that terrorists will look more and more at financing their activities by smuggling bulk cash or other instruments. However, smuggling is both costly and difficult and, as the next section examines in more detail, the Patriot Act should also make money laundering more easily identifiable and seizures of terrorist assets more likely.<sup>206</sup>

#### **The Patriot Act and Terrorist Financing**

The Patriot Act contains provisions aimed at identifying and blocking terrorist revenue streams. Part III of the Patriot Act is known as the International Money Laundering Abatement and Anti-Terrorist Financing Act of 2001. Under the Act, the federal government's authority is strengthened in three key areas to combat money laundering and corruption: regulations, criminal sanctions and forfeiture.<sup>207</sup> On the regulatory side, the Act gives the treasury secretary increased powers to regulate US financial institutions, especially their relationships with individuals and entities. The measures include requirements that securities brokers and dealers, commodity merchants, pool operators and businesses file suspicious activity reports (SARs). The Act also imposes additional 'special measure' and 'due diligence' requirements, creation of customer identification standards and record-keeping, and increased exchange of information among financial institutions and law enforcement agencies. In addition, financial institutions are required under the Act to create their own antimoney laundering programs staffed with at least one compliance officer, and to establish policies, procedures and controls, including an independent audit component and other measures.<sup>207</sup>

The Patriot Act also strengthened existing criminal sanctions and introduced new forms of sanction. It increases the penalties for terrorist acts and for crimes that terrorists might perpetrate and also contains new sanctions against money laundering. For example, laundering in the United States of any proceeds from foreign crimes of violence or political corruption is outlawed. Other measures include increasing the penalties for counterfeiting and making it illegal to launder proceeds from

aaa Non-governmental organisations have expressed concerns that the Patriot Act has implications for civil liberties.

cybercrime or to provide support to a terrorist organisation. The Act also gives the federal government the authority to prosecute fraud that involves American credit cards and 'endeavours to permit prosecution of money laundering in the place where the predicate offense occurs'.<sup>208</sup>

Thirdly, the Act establishes two new types of forfeitures and changes several procedures related to confiscation. It enables all of the property of any individual or entity that is involved in or plans domestic or international terrorist acts to be confiscated, as well as any property 'derived from or used to facilitate domestic or international terrorism'.<sup>208</sup> In terms of forfeit-related procedures, the Act established the mechanism 'to acquire long arm jurisdiction, for purposes of forfeiture proceedings, over individuals and entities' and it allows confiscation of property located in the United States 'for a wider range of crimes committed in violation of foreign law'.208 It also allows US enforcement of foreign forfeiture orders, calls for the seizure of 'correspondent accounts held in US financial institutions for foreign banks who are in turn holding forfeitable assets overseas', and 'denies corporate entities the right to contest a confiscation if their principal shareholder is a fugitive'.208

### The Patriot Act and the diamond trade

Because of the Patriot Act, the United States government is able to develop and enforce regulations to implement the Kimberley Process certification scheme for rough diamonds without having to have new legislation passed in Congress.<sup>209/bbb</sup> The Patriot Act requires financial institutions to implement anti-money laundering programs to prevent funds from being used illegally to finance criminal enterprises and the Act's definition of financial institutions includes dealers 'in precious metals, stones and jewels'.<sup>210</sup> Under Section 352 of the Act, businesses are required 'to assess their relative risk for exposure to exploitation, and then to implement institutionalised programs to address those risks, including identifying business partners when appropriate'. Thus, dealers in precious stones and metals are required to develop internal policies and procedures to prevent money laundering, assign officers to oversee compliance, implement employee training programmes and develop an independent audit function to evaluate the policies and procedures. The diamond industry has developed its own proposals for implementing Section 352 of the Act.<sup>211</sup>

The US Department of Treasury, which is responsible for implementing Section 352, has not yet issued final rules requiring that the jewellery industry establish anti-money laundering programs. The Treasury Department has developed a preliminary code of Federal regulations that has been distributed to the jewellery industry for comment and it is expected that the final rules will be finalised and published over the next few months. The jewellery industry will be required to comply with the rules within 90 days after they are published.<sup>212</sup>

### **The Terrorism Financial Review Group**

The FBI has also played a role in the war against terrorism and in efforts to cut off terrorism financing. Following the September 11 attacks, the FBI were forced to recognise the need for a more coordinated, holistic strategy for tackling the financing of terrorism. This has led to the creation of the Terrorism Financial Review Group (TFRG), an interagency group focused on dismantling terrorist financing networks. The TFRG has two main missions. Firstly, to carry out a financial analysis of the 19 hijackers, including information on their financial support structure. Secondly, to carry out financial investigations that will predict and prevent terrorist attacks. According to FBI Director Robert Mueller, since its inception, the TFRG's mission has expanded to involve 'a broader effort to identify, investigate, prosecute, disrupt and dismantle all terroristrelated financial and fundraising activities'.213

Significantly, during FBI Director Mueller's recent testimony before the US House of Representatives Committee on Financial Services (19 September, 2002), he recommended that 'the criminal forfeiture laws should be amended to treat all electronic funds, as well as diamonds, gold and other precious metals, as fungible<sup>ccc</sup> property for the period of the applicable statute of limitations.<sup>213</sup>

### Council on Foreign Relations Report on Terrorist Financing

The Council on Foreign Relations created an Independent Task Force on Terrorist Financing charged with assessing the effectiveness of US efforts to combat terrorism. This Task Force is comprised of leading experts on terrorist financing, foreign policy, law enforcement, intelligence gathering and finance. On 25 November 2002, the CFR published 'Terrorist Financing, Report of an Independent Task Force Sponsored by the Council on Foreign Relations.'

<sup>&</sup>lt;sup>bbb</sup> Unfortunately this opportunity to move swiftly was not taken up by the US government; instead legislation is still under negotiation as of March 2003. This was a significant factor in the delay of the full implementation of the Kimberley Process.

<sup>&</sup>lt;sup>ccc</sup> Fungible means goods or commodities that are freely interchangeable, exchangeable or substitutable.

The report found that:

'al Qaeda's global fund-raising network is built upon a foundation of charities, nongovernmental organisations, mosques, websites, intermediaries, facilitators, and banks and other financial institutions'.<sup>214</sup>

According to the report, al Qaeda is using several channels to move its funds around; the global financial system; the Islamic banking system; the hawala system, as well as other money transfer mechanisms, using as a cover a network of businesses and charities around the world. The Task Force also concludes that al Qaeda employs:

'such time-honored methods as bulk cash smuggling and the global trade in gold and other commodities to move and store value'.<sup>215</sup>

According to the report, despite US action to combat terrorism post September 11:

'The Task Force determined that after an initially robust attempt to curtail financing for international terrorism, the Bush administration's current efforts are 'strategically inadequate' to assure the sustained results we need to protect U.S. security'.<sup>216</sup>

The Task Force therefore recommended that the President appoint a special presidential assistant to lead the effort to combat terrorist financing. The report's other major recommendation was that the US should spearhead efforts to create an international organisation that would solely focus on investigating terrorist financing.<sup>217</sup>

### The G-7 response to terrorism

In October 2001, the G-7 Finance Ministers put forward an Action Plan to Combat the Financing of Terrorism, which outlines immediate actions that should be taken to cut off terrorist revenues and to prevent the international financial system from being exploited for terrorism financing.<sup>218</sup> The Action Plan calls for freezing of the assets of terrorists, in accordance with the relevant provisions of the UNSC Resolutions and the International Convention for the Suppression of the Financing of Terrorism. All the G-7 countries have signed the International Convention for the Suppression of Terrorism and submitted reports to the UN Counter-Terrorism Committee on actions they have taken to implement Resolution 1373.218

The G-7 is also advocating the development of international standards to combat terrorist financing, principally by calling for the strict application of those UN instruments aimed at curbing terrorism, and by requesting the international FATF to establish special recommendations targeting terrorist financing (the activities of the FATF are examined in more detail below). They have also urged international financial institutions such as the World Bank, the International Monetary Fund (IMF) and the Co-Operation Council for the Arab States of the Gulf (GCC).<sup>ddd</sup> The Asia Pacific Group on Money Laundering (APG), created in 1997 and comprised of 21 members, is also working to combat money laundering. APG's purpose "is to facilitate the adoption, implementation and enforcement of internationally accepted antimoney laundering standards as set out in the 40 Recommendations of the Financial Action Task Force." Activities include promoting the development and enforcement of legislation, undergoing mutual evaluation on anti-money laundering efforts and carrying out information exchange to promote law enforcement.

These regional bodies are being asked to collaborate with the FATF in developing an effective approach for evaluating compliance with standards against money laundering and terrorist financing. The FATF has developed eight recommendations on terrorist financing, and the G-7 is encouraging all countries to undergo a self-assessment to ensure compliance with the FATF's recommendations.<sup>219</sup> It is also supporting the FATF's efforts to identify those countries that have failed to implement appropriate measures for combating terrorist financing.<sup>218</sup>

G-7 is supporting initiatives by the IMF and World Bank to support countries in their efforts to implement anti-money laundering and antiterrorist financing measures, and G-7 countries will give technical assistance bilaterally to help countries that are committed to taking action to combat terrorism. The IMF will evaluate antiterrorist financing measures, as part of their Financial Sector Assessment Programs (FSAPs) and their assessments of the legal, regulatory and supervisory systems of offshore financial centres. The IMF and World Bank are also considering ways of assessing whether countries are meeting the FATF 40 recommendations and eight special recommendations as part of overall list of standards to be examined.<sup>218</sup>

<sup>&</sup>lt;sup>ddd</sup> The GCC is a member of the FATF. Member states of the GCC include Bahrain, Kuwait, Oman, Qatar, Saudi Arabia and the United Arab Emirates.

### The FATF

The FATF on money laundering is an international organisation set up under the auspices of the Organisation for Economic Cooperation and Development (OECD). It was created by the G-7 Summit in Paris in 1989 to promote a coordinated international strategy for combating money laundering.<sup>220</sup> FATF has adopted 40 recommendations that outline a comprehensive approach towards tackling money laundering, and which involve the criminal justice system and law enforcement, regulation of the financial system and international cooperation. When combined with the FATF's Special Recommendations on Terrorist Financing (see below), these recommendations are intended to 'set out the basic framework to detect, prevent and suppress the financing of terrorism and terrorist acts'.<sup>219</sup> FATF member countries as well as non-member countries have used these recommendations as a basis for establishing anti-money laundering programmes.<sup>220</sup>

Since September 11, FATF has broadened its focus to tackle the financing of terrorism, drawing upon its previous efforts on money laundering. It adopted eight Special Recommendations on Terrorist Financing at a special plenary meeting that was held in Washington DC on 30 October 2001.<sup>221</sup> The recommendations have now become internationally recognised, as constituting the standard practice countries should adopt to prevent their financial systems from being exploited by terrorists, and not only FATF member countries but also many non-FATF countries have committed to implementing them. In fact, over 80 non-FATF countries have provided reports to FATF evaluating their compliance with the recommendations.

The special recommendations call on states to do the following:

- Immediately ratify and implement the 1999 UN International Convention for the Suppression of the Financing of Terrorism as well as implement the Security Council Resolution 1373 and other resolutions dealing with the prevention and suppression of terrorism financing;
- Make terrorism financing, terrorist acts and terrorist organisations a crime and ensure that these offenses are categorized as 'money laundering predicate offenses';
- Carry out measures to freeze funds or other assets of terrorists, and those who finance terrorism and terrorist organisations, and adopt measures that will give authorities the powers 'to seize and

confiscate property that is the proceeds of, or used in, or intended or allocated for use in, the financing of terrorism, terrorist acts or terrorist organisations';

- Ensure that financial institutions, businesses or other organisations that are required to take anti-money laundering actions, report in a timely manner to the competent authorities any funds that they 'suspect or have reasonable grounds to suspect [...] are linked or related to, or are to be used for terrorism, terrorist acts or by terrorist organisations';
- Work cooperatively with other states in combating terrorist financing by promoting information exchange and providing assistance to other countries related to criminal, civil enforcement and administrative investigations, inquiries and proceedings that involve terrorism financing, terrorist activities and terrorist organisations;
- Ensure that they are not providing safe havens for individuals who are charged with terrorism financing, terrorist acts or terrorist organisations and that procedures are developed to extradite such people wherever it is possible;
- License or register those individuals or legal entities that provide transmission of money or value services in a manner that is consistent with the FATF recommendations that apply to banks and non-bank financial institutions, and ensure that those who illegally carry out these types of services face administrative, civil or criminal sanctions;
- Require money remitters and other financial institutions to provide 'accurate and meaningful originator information', which includes name address and account number on funds transfers and other related messages, and to provide this information throughout the payment chain. Financial institutions should also closely scrutinise and monitor for any fund transfers that are deemed to be suspicious or fail to have complete originator information;
- Take action to prevent entities, especially non-governmental organisations, from being used for financing terrorism.<sup>219</sup>

At the June 2002 Plenary Meeting of FATF, the first self-assessment on the Special Recommendations was conducted to evaluate how effectively FATF members were implementing the recommendations. Overall, the assessment demonstrated that the FATF members had made significant headway in implementing the recommendations. As of June 2002, almost all of the FATF members were fully or partially complying with almost all of the recommendations and progress is continuing to be made to put in place the needed anti-terrorist financing measures.<sup>221</sup>

### The FATF and diamonds

On 14 February 2003, the FATF's 2002-03 report on money laundering and terrorist financing found that the gold and diamond sectors showed:

'Considerable vulnerability to being exploited for money laundering and [...] for terrorist financing' because of their high value, portability and the ease with which they can be traded worldwide.<sup>222</sup>

The report highlighted the need for 'security in all phases of the diamond industry' and cited in particular the 'breakdown of central controls in some diamond producing areas of western Africa' as a major reason for the 'leakage' of diamonds from the legitimate trade to the illicit market, estimated by one expert in one region at as high as between 5-10 % of annual production.<sup>223</sup>

The report claimed that several FATF members had concrete examples of 'the criminal use of the diamond trade for money laundering', of which it outlined several different typologies, ranging from the simplest typology of 'direct purchases of the diamonds with criminal proceeds' to more complex types of laundering involving using diamond trading as 'a smokescreen for the laundering of proceeds generated by other criminal activity, especially illegal narcotics trafficking and various types of fraud'.<sup>223</sup>

Moreover, several FATF members found indications of links between terrorist financing routes and illicit diamond trading, including 'an alleged attempt to purchase 2kg of precious stones with funds originating from the al Qaeda terrorist group and through a former minister of the Taliban regime in Afghanistan'.<sup>224</sup> One of the anonymous examples of diamond trafficking from Africa cited in the report appears to be the case of Aziz Nassour and his dealings with the RUF and al Qaeda, as detailed in Part Three of this report.<sup>224</sup> Significantly, while the report says that it is not possible to ascertain the degree to which terrorists are using the diamond trade, it also stresses that, as the same typologies are used for both terrorist and non-terrorist money laundering:

'It can be assumed that terrorist groups may be exploiting the same channels for moving funds or obscuring the links to their activities as those used by nonterrorist groups'.<sup>222</sup>

Finally, in terms of the international response to the illegal trafficking of high-value commodities such as diamonds, the FATF admitted that the current measures to combat money laundering do not appear to be being enforced by all members to the same degree, and that:

' at least one delegation admitted that the diamond and gold trade were not well known or understood in his jurisdiction and called for additional attention to be paid to this area'.<sup>222</sup>

### Conclusion

Any understanding on the part of international and national authorities of how terrorist organisations operate and thus any effective international or national action to combat terrorist acts requires an understanding of the sources and methods of financing used by terrorists. Currently, the institutional understanding of how terrorist networks have used, and continue to use, diamonds and other high value commodity items to fund their operations appears worryingly weak. As this report has demonstrated, al Qaeda has already shown its willingness and ability to take advantage of weak states, corrupt institutions, existing criminal networks as well as the lack of transparency and the insularity of the trade in precious commodities, particularly diamonds, to fund its terrorist operations.

The Kimberley Process regime of import/export controls on rough diamonds is to be welcomed because it has already resulted in significant changes in practice within the highly secretive diamond industry. Some of the government participants have shown a serious commitment to the KPCS. However, to date, both the industry and governments have consistently failed to address the issue of diamonds being used as a source of terrorist revenue and asset transfer. What is most alarming, is that for the past few years ample evidence has emerged of the substantial and significant use of rough and polished diamonds by Hizbullah and other international criminal organisations and networks: indeed, much of the information presented in this report about al Qaeda's diamond-trading operations has been in the public domain for over two years. Global Witness believes that the penalty the diamond industry will have to pay for their inaction is greater government oversight in the future.

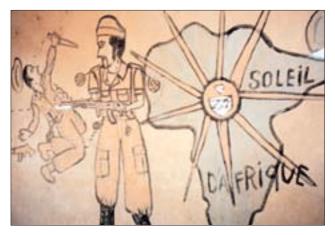
Despite the evidence, the diamond industry and governments have either claimed that the problem was too minor or too difficult to solve, or worse, adopted a 'see-no-evil' mentality, which has allowed the illicit trade in diamonds to flourish. No longer can the diamond industry claim ignorance. As the international crackdown on terrorist financing systems intensifies, al Qaeda will be forced even more urgently to seek alternative sources of revenue and means of asset transfer. The recent FATF report on money laundering discussed in this report stressed that the diamond sector's vulnerability and attractiveness to criminal networks made 'security in all phases of the diamond industry a critical necessity'.224

Global Witness believes that if the current lack of credible controls in the diamond industry goes unaddressed, then the result will be deeper terrorist infiltration into the high-value diamond business.

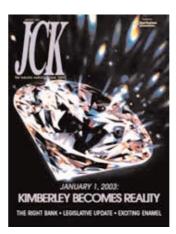
Governments and the industry must now recognise that diamond trading is an increasingly significant form of funding for terrorist groups like al Qaeda. They must take immediate and decisive action to tighten the controls on the diamond trade envisaged under the Kimberley Process, by implementing an independent monitoring mechanism and controls at the source of extraction. A continued failure to act would mean losing an important battle in the ongoing war against terrorism.



RUF mining in Kono, 1999



Village graffiti in Guinea, March 2001



### Annex 1 Nassour Diamond Trading Network in Africa

Annex's 1-5 have been researched and prepared by the International Peace Information Service (IPIS) Italiëlei 98 A, B-2000 Antwerp, Belgium, Tel + 32 3 2250022, Fax + 32 3 2310151

ource: RCD-G	oma Department des Terr	res, Mines et Énergi	e, Goma DRC, Marc	h 2001.			
Month	Belco Diamant	Superstars	N-Frères	Victoria Diamond	Zahraa Diamond	Maysaa Diamond	Sahar Diamant
Feb	505						
Mar	427						
Apr	578						
May	231						
Jun		38	37	6			
Jul					719	156	104
Oct					678	956	420
Nov					671	332	281
Dec	773				57	230	242

It is not known whether the N-Frères comptoir, or export company, was connected to Aziz Nassour or his cousins. The comptoirs Zahraa, Maysaa and Sahar are assumed to have been used by Nassour since these were the only comptoirs that were officially active during his monopoly. The fact that RCD-Goma recorded no diamond exports during August and September seems odd considering that productivity is generally very high during these months, and that the war for Kisangani, in which Rwanda and RCD-Goma were victorious, had been waged several months earlier in April and May 2000. However, an important consideration when reviewing these statistics is the issue of reliability. The figures provide only a vague reference to the actual activities of the comptoirs, since the latter would systematically undervalue their export declarations. Furthermore, smuggling by unlicensed dealers cannot be estimated with any degree of accuracy. Occasionally, RCD-Goma would seek to sell diamonds outside of the networks controlled by the Rwandans, and RCD-Goma officials would also keep their personal diamond interests secret from other members of the rebel organisation.

# Estimated Value of Rough Diamond Imports to Belgium by Country of Provenance and Year (Values in Millions of US\$)

Sources: Estimates of import values obtained through interviews in Central Africa with government authorities and diamond dealers, as well as with diamond companies in Antwerp that either deal with, or compete against, the five firms mentioned above.

	Sierra Gem	Triple A	African Star	ASA Diam	Amira Aya
Congo-Kinshasa 2001	15	5	0.1	3.5	0
Congo-Kinshasa 2000	55	40	I	14	10
Congo-Kinshasa 1999	95	60	0	0	20
Congo-Kinshasa 1998	55	30	0	0	5
Congo-Brazzaville 2001	70	10	10	0	0
Congo-Brazzaville 2000	35	10	0	0	0
Congo-Brazzaville 1999	0	0	0	0	0
Congo-Brazzaville 1998	0	0	0	0	0.5
Cent.African Rep. 2001	15	0	0	0	0
Cent. African Rep. 2000	15	0	0	0	0
Cent.African Rep. 1999	15	0	0	0	0
Cent.African Rep. 1998	15	0	0	0	0
Tanzania 2001	2	0.2	0	0	0
Tanzania 2000	5	0	0	0.1	0
Tanzania 1999	0	0	0	0	0
Tanzania 1998	0	0	0	0	0

### **Central Africa**

The five companies listed above did not import diamonds to Belgium from Angola, Uganda or Rwanda from 1998-2001.

Sierra Gem operates a bureau d'achat in the Central African Republic, named Primo. This bureau d'achat has been the country's second largest diamond exporter since 1998. Faze Khalil el Ali is the head of the Primo office according to the CAR Ministry of Mines. The laundering of conflict diamonds from Congolese rebel groups by companies operating in the CAR has been exposed, but Primo has not been implicated.

Sierra Gem is also one of the biggest comptoirs in the DRC. It operates Primogem, while Triple A operates Millenium. There are fewer than ten active comptoirs licensed by the DRC government, and most of these will hire

out space on their licences to other Belgian companies that were not large enough to pay for a license. As a result, many different buyers operate under a single licence, and are financed by Belgian companies that apparently have no other connection to licence holders such as Primo Gem or Millenium. This relationship is outlined below.

One of the declared destinations of Triple A's Millenium comptoir is Ghassan Dagher Diamonds. Official statistics provided by the Congolese government show that Ghassan Dagher Diamonds, located at 2 Hoveniersstraat in Antwerp, was the declared destination for approximately 6,400 carats valued at US\$424,000 from January-March 2002 exported under the Millenium licence. Dagher is estimated to have imported about 20,000 carats from the DRC from 1998-2001 valued at roughly US\$2.4 million. His company has become much more active in the DRC since 2000.

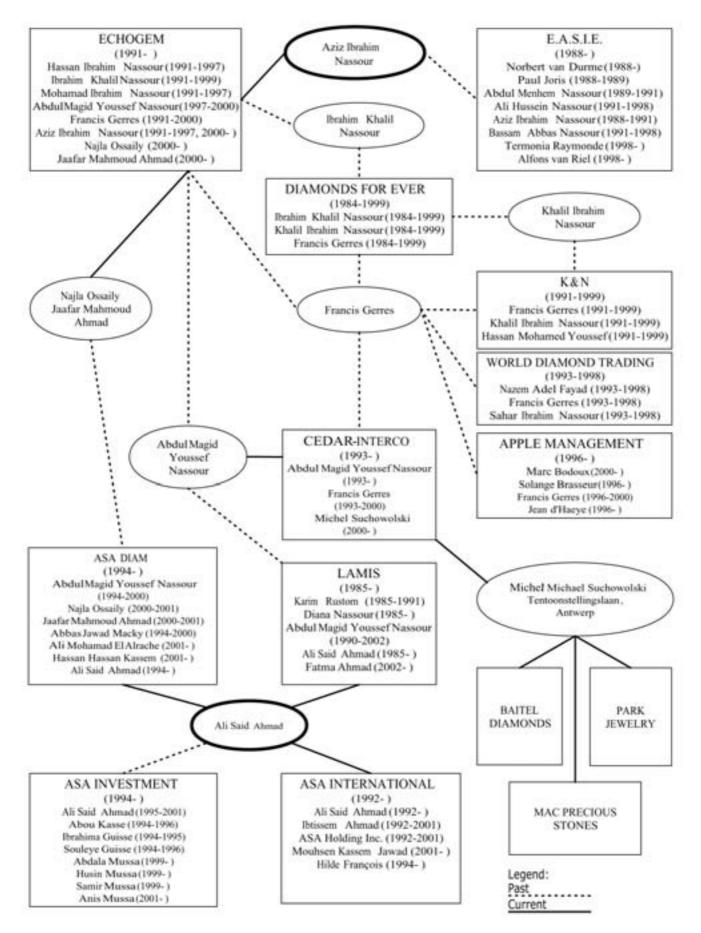
Together with his father Ibrahim Khalil Nassour, and his brothers Aziz Ibrahim Nassour and Mohamed Ibrahim Nassour (see graph), Khalil Ibrahim Nassour formed the company Diamonds for Ever in 1984. Diamonds for Ever went bankrupt in 1999. A new Diamonds Forever exists now in Lebanon in which Khalil Nassour also plays a role. This company had an account at the ABN AMRO affiliate in Antwerp.<sup>225</sup> Declared Destinations in Belgium for Diamonds Exported by Primogem and Millenium (October 2001-June 2002)

Source: DRC Government

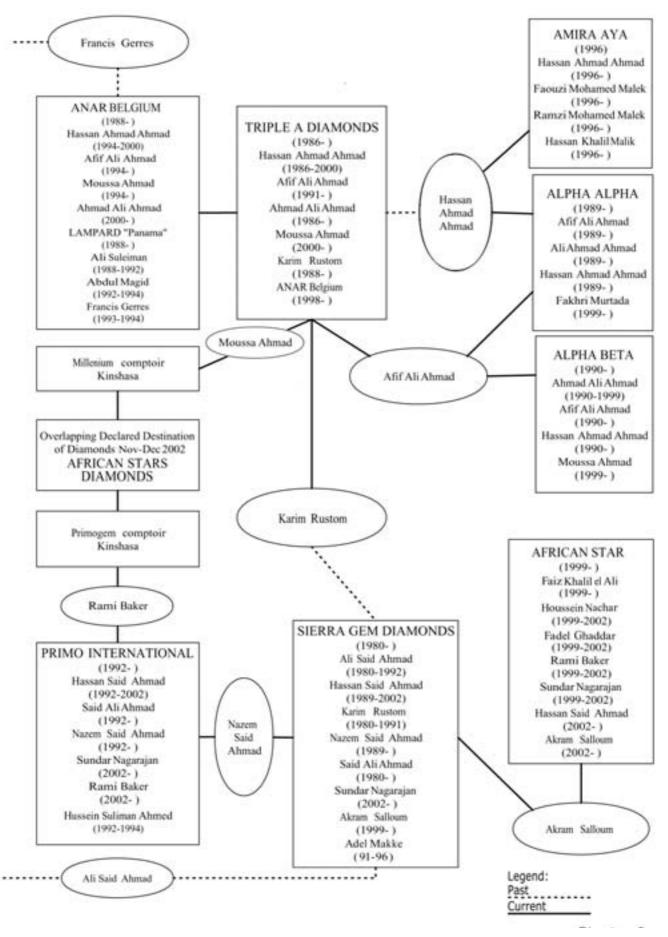
Primo Gem	Millenium
General Trading Diamond Company	AK Diam
MAC Diamond Diamonds	Ghassan Dagher
Mackie Diamonds	Jatin Diamond
Marjan Diamond	KNA Diamonds
Mouradiam	MAC Diamond
Natural Diamond Corporation	Mouradiam
RBS Diamond	Murad & Sons Diamonds
Sierra Gem	Natural Diamond Corporation
Talib World Diamonds	Sana Diam
Yakar	Talib World Diamonds Yakar

### Annex 2: Aziz Nassour diamond company links<sup>130</sup>

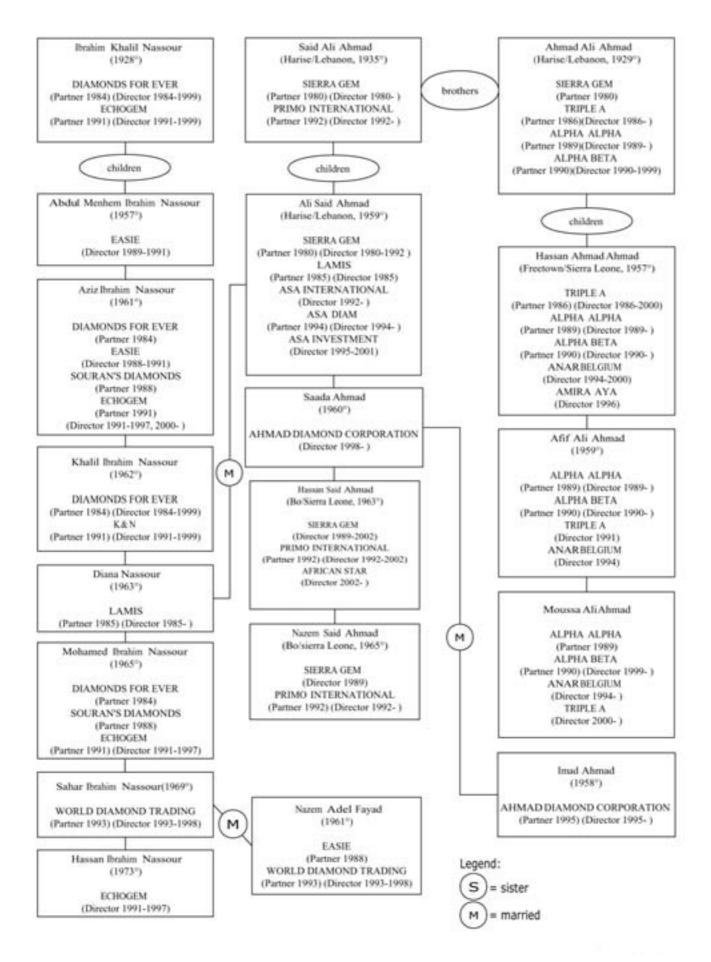
**Directors 1** 

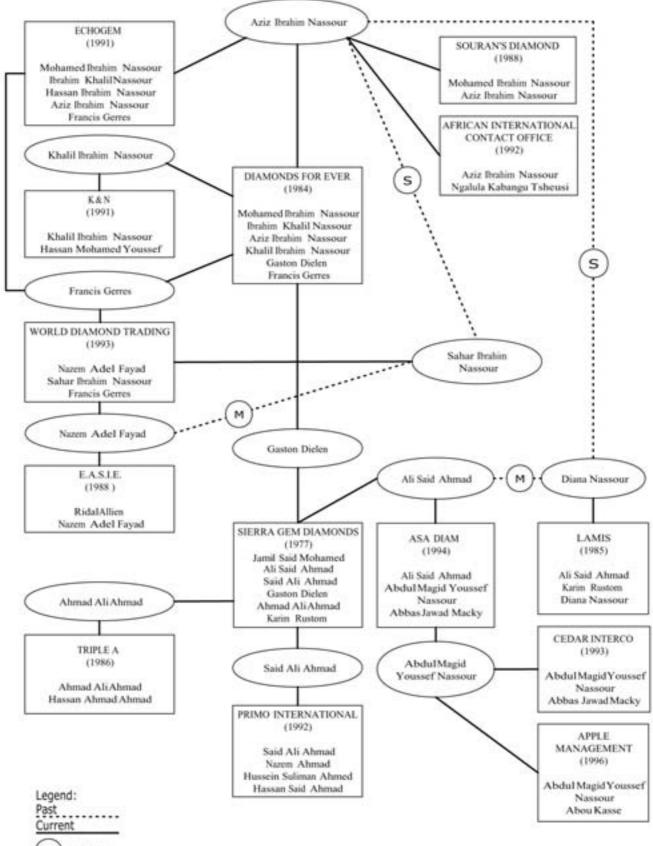






### Annex 3: Aziz Nassour's familial relationship in diamond trade130





### Annex 4: Original Partners in Aziz Nassour diamond trading network<sup>130</sup>

Current S = sister M = married

# Annex 5: Comparison of EUC as used by Valerie Cherny with that found in Samih Ossaily's flat in Antwerp

Certificat d'achat (Abidjan 26/05/2000):Valery Cherny		Autorisation pour livraison (Abidjan 29/01/2001): Nataco Holding	1
Ammunition 7.62 x 39 mm	5,000,000	Ammunition 7.62 x 39 mm	5,000,000
Grenade Launcher M93 30 mm	50	Grenade Launcher M93 30 mm	50
30mm Bombs for M93 Launcher	10,000	30mm Bombs for M93 Launcher	10,000
Thermal Image Binoculars	20	Thermal Image Binoculars	20
Thermal Image Weapon Sights	20	Thermal Image Weapon Sights	20
RPG-26 Launcher or M80 Launcher	50	RPG-26 Launcher or M80 Launcher	50
Grenade for RPG-26 or M80	5,000	Grenade for RPC26 or M80	500
PG-7-0G-7 Grenades	1,000	PG-7-0G-7 Grenades	1,000
Ammunition 9x19mm Parabellum	1,000,000	Ammunition 9x19mm Parabellum	1,000,000
AGS-17 Grenade Launcher	50	AGS-17 Grenade Launcher	50
Grenades for AGS-17	1,000	Grenades for AGS-17	1,000
Night Vision Monocular	50	Night Vision Monocular	50
GP Kastyor Launcher	80	GP Kastyor Launcher	80
45 Pistol or CZ 99 9mm Para Pistol	2,000	45 Pistol or CZ 99 9mm Para Pistol	2,000
RPG-7	200	RPG-7	200
Sniper Gun 12.7mm	50	Sniper rifle cal. 12.7mm	50
Ammunition 2 cal. 12.7	5,000	Ammunition 2 cal. 12.7	50
Sniper Gun cal 7.9 mm	50	Sniper rifle cal 7.9mm	50
Ammunition cal. 7.9mm	5,000	Ammunition cal. 7.92mm	5,000
Sniper cal 7.62 $\times$ 51 (308)	70	Sniper cal 7.62 x 54	70
Ammunition cal 7.62 x 51 mm	50,000	Ammunition 7.62 x 54mm	5,000
AK-47 Assault Rifle	10,500	AK-47 Assault Rifle	10,500
PK/ms	200	PK/mc	200
Ammunition PK/Ms	2,000,000	Ammunition PK/Ms	2,000,000
Pallard	2,000	Pallard	2,000
40mm Grenade for Pallard	10,000	40mm Grenade for Pallard	10,000
60mm	50	60mm	50
Rounds for 60mm	1,000	Rounds for 60mm	1,000
	.,	PG-7-0G-7 Grenade	1,000
		Ammunition 9x19mm	1,000,000
		Grenades for AGS-17	1,000
		GP Kastyor Launcher	80
		Pistol????? 9mm PARA	2000
		RPG-7	2000
		Sniper Gun 7.62 x 54 mm	50
	-	Ammunition 7.62 x 54 mm	5,000
	-	AK-47 assault rifle	10,500
	-	PKMS 7.62 machine gun	200
		Ammunition for PKMS-7.62 x 54	2,000,000
		Ammunition Tor PKPIS-7.62 x 34 Ammunition 7.62 x 39 mm Ball	5,000,000
		Thermal Image Weapon (NSPU 1)	20

## Annex 6: Definitions of Terrorism

### European Union

Taken from 'Council Common Position as of 27 December 2001 on the application of specific measures to combat terrorism.' (2001/931/CFSP) *Article 1, 3:* 

'For the purposes of this Common Position, 'terrorist act' shall mean one of the following international acts, which, given its nature or its context, may seriously damage a country or an international organisation, as defined as an offence under national law, where committed with the aim of:

- (i) seriously intimidating a population, or
- (ii) unduly compelling a Government or an international organisation to perform or abstain from performing any act, or
- (iii) seriously destabilising or destroying the fundamental political, constitutional, economic or social structures of a country or an international organisation:
  - (a) attacks upon a person's life which may cause death;
  - (b) attacks upon the physical integrity of a person;
  - (c) kidnapping or hostage taking;
  - (d) causing extensive destruction to a Government or public facility, a transport system, an infrastructure facility, including an information system, a fixed platform located on the continental shelf, a public place or private property, likely to endanger human life or result in major economic loss;
  - (e) seizure of aircraft, ships or other means of public or goods transport;
  - (f) manufacture, possession, acquisition, transport, supply or use of weapons, explosives or of nuclear, biological or chemical weapons, as well as research into, and development of, biological and chemical weapons;
  - (g) release of dangerous substances, or causing fires, explosions or floods the effect of which is to endanger human life;
  - (h) interfering with or disrupting the supply of water, power or any other fundamental natural resource, the effect of which is to endanger human life;
  - (i) threatening to commit any of the acts listed under (a) to (h); directing a terrorist group;
  - (j) participating in the activities of a

terrorist group, including by supplying information or material resources, or by funding its activities in any way, with knowledge of the fact that such participation will contribute to the criminal activities of the group.

For the purposes of this paragraph, 'terrorist group' shall mean a structured group of more than two persons, established over a period of time and acting in concert to commit terrorist acts. 'Structured group' means a group that is not randomly formed for the immediate commission of a terrorist act and that does not need to have formally defined roles for its members, continuity of its membership, or a developed structure.'

### African Union

Taken from the Organisation of African Union (now African Union) Convention on the Prevention and Combating of Terrorism: *Article 1, 3*:

3. "Terrorist act" means:

- (a) any act which is a violation of the criminal laws of a State Party and which may endanger the life, physical integrity or freedom of, or cause serious injury or death to, any person, any number or group of persons or causes or may cause damage to public or private property, natural resources, environmental or cultural heritage and is calculated or intended to:
  - (i) intimidate, put in fear, force, coerce or induce any government, body, institution, the general public or any segment thereof, to do or abstain from doing any act, or to adopt or abandon a particular standpoint, or to act according to certain principles; or
  - (ii) disrupt any public service, the delivery of any essential service to the public or to create a public emergency; or
  - (iii) create general insurrection in a State.
- (b) any promotion, sponsoring, contribution to, command, aid, incitement, encouragement, attempt, threat, conspiracy, organising, or procurement of any person, with the intent to commit any act referred to in paragraph
  (a) (i) to (iii).'

### South African Government

Taken from: South Africa Anti-Terrorism Bill, 2002:

"terrorist act" means an act, in or outside the Republic,

- (a) that is committed
  - (i) in whole or in part for a political, religious or ideological purpose, objective or cause, and

- (ii) in whole or in part with the intention of intimidating the public, or a segment of the public, with regard to its security, including its economic security, or compelling a person, a government or a domestic or an international organisation to do or to refrain from doing any act, whether the person, government or organisation is inside or outside the Republic, and
- (a) that
  - (i) causes death or serious bodily harm to a person by the use of violence,
  - (ii) endangers a person's life
  - (iii) causes a serious risk to the health or safety of the public or any segment of the public,
  - (iv) causes substantial property damage, whether to public or private property, if causing such damage is likely to result in the conduct or harm referred to in any of subparagraphs (i) to (iii), or
  - (v) causes serious interference with or serious disruption of an essential service, facility or system, whether public or private, including, but not limited to: an information system; or a telecommunications system; or a financial system; or a system used for the delivery of essential government services; or a system used for, or by, an essential public utility; or a system used for, or by, a transport system, other than as a result of lawful advocacy, protest, dissent or stoppage of work that does not involve an activity that is intended to result in the conduct or harm referred to in any of subparagraphs (i) to (iii),

but, for greater certainty, does not include conventional military action in accordance with customary international law or conventional international law.'

### **United Nations General Assembly**

Taken from General Assembly Resolution 54/110 Measures to eliminate international terrorism:

- Strongly condemns all acts, methods and practices of terrorism as criminal and unjustifiable, wherever and by whomsoever committed;
- 2. Reiterates that criminal acts intended or calculated to provoke a state of terror in the general public, a group of persons or particular persons for political purposes are in any circumstance unjustifiable, whatever the considerations of a political,

philosophical, ideological, racial, ethnic, religious or other nature that may be invoked to justify them.'

Definition in UN International Convention for the Suppression of the Financing of Terrorism:

- '1. Any person commits an offence within the meaning of this Convention if that person by any means, directly or indirectly, unlawfully and wilfully, provides or collects funds with the intention that they should be used or in the knowledge that they are to be used, in full or in part, in order to carry out:
  - (a) An act which constitutes an offence within the scope of and as defined in one of the treaties listed in the annex; or
  - (b) Any other act intended to cause death or serious bodily injury to a civilian, or to any other person not taking an active part in the hostilities in a situation of armed conflict, when the purpose of such act, by its nature or context, is to intimidate a population, or to compel a government or an international organisation to do or to abstain from doing any act.'

### Arab League

Taken from Arab League Accord to Fight Terrorism, April 22, 1998<sup>eee</sup>

'The Main Principles Of The Accord:

- 1. Commitment to high moral and religious principles, above all the rules of the Islamic Shari`a and the human heritage of the Arab Nation, which condemns violence and terrorism and stresses the defence of human rights and cooperation between societies for the sake of peace.
- 2. Commitment to the rules of the covenant of the League of Arab States, of the UN, International Law and all other related international agreements. These are all the wellspring of international society in its pursuit of peace and security for all.
- 3. Differentiation between terrorist crimes and the struggle against foreign occupation and aggression, according to the principles of International Law.
- 4. Intensification of the Arab cooperation and coordination in the judicial security fields, and the creation of a common ground for this coordination by accepted bases to the judicial means of operations.
- 5. Coordination between the terms of this accord and the laws and steps taken by every individual state, in order to fulfil the common national aims of this accord.'

<sup>&</sup>lt;sup>eee</sup> Source: Translated by Reuven Paz, ICT, from al-Ayam (Qatar), from Jewish Virtual Library, http://www.usisrael.org/jsource/Peace/arabacc.html

### Annex 7: Original documents reproduced in whole or in part

<ul> <li>Dear ORI</li> <li>This is an order that our friend in Africa seed please send me your price list.</li> <li>and</li> <li>if is available in your stock.</li> <li>please sail me-they need it very urgent.</li> <li>Regifs</li> <li>Simon</li> <li>G V wrone:</li> <li>&gt; Holo sit,</li> <li>&gt; void is liste pour LB ies know neet organists, if faudrait donner use</li> <li>&gt; void is liste pour LB ies know neet organists, if faudrait donner use</li> <li>&gt; void is liste pour LB ies know neet organists, if faudrait donner use</li> <li>&gt; void is liste pour LB ies know neet organists, if faudrait donner use</li> <li>&gt; void is liste pour LB ies know neet organists, if faudrait donner use</li> <li>&gt; void is liste pour LB ies know neet organists, if faudrait donner use</li> <li>&gt; void is liste pour LB ies know neet organists, if faudrait donner use</li> <li>&gt; void is liste pour LB ies know neet organists, if faudrait donner use</li> <li>&gt; void is liste pour LB ies know neet organists, if faudrait donner use</li> <li>&gt; void is liste pour LB ies know neet organists, if faudrait donner use</li> <li>&gt; void is liste pour LB ies know neet organists, if faudrait donner use</li> <li>&gt; kK 47 rithes 6000 units 700</li> <li>&gt; AK 47 rounds 1000 hours 7</li> <li>&gt; REG 7 BOM2BS 6000 hours 7</li> <li>&gt; AK 47 rounds 1000 hours 7</li> <li>&gt; AK 47 rounds 1000 hours 7</li> <li>&gt; 2000 groundsfor the AA truts hard) 40,000 and 3.4.5 and 3.4.5 and 3.4.5</li> <li>&gt; 2000 groundsfor the AA truts hard) 40,000 and 3.4.5 and 3.4.5</li> <li>&gt; 200 and tank moderts 4.5 and 4.0.001</li> <li>&gt; 200 and tank moderts 4.5 and tank 5.5 and 3.4.5</li> <li>&gt; 200 and tank moderts 4.5 and tank 5.5 and 5.5</li> <li>&gt; 200 and tank moderts 4.5 and 5.5 and 5.5</li> <li>&gt; 200 and tank moderts 5.5 and 5.5 and 5.5</li> <li>&gt; 200 and tank moderts 5.5 and 5.5 and 5.5</li> <li>&gt; 200 and tank moderts 5.5 and 5.5 and 5.5</li> <li>&gt; 200 and tank moderts 5.5 and 5.5 and 5.5</li> <li>&gt; 200 and tank moderts 5.5 and 5.5</li> </ul>	(	From: 5. caller000@belloudb.net.per To: Cri-Zaler-spl@c.net.pr Sent: Manae 2 de Enero de 2001 6 de AM Subject: Ra: Re / ABOUT MY PHONE CALL
<ul> <li>Regrin</li> <li>Statum</li> <li>O V wrote:</li> <li>&gt;&gt; Notici is lists pour LB iss knicev sont organises, il fautnit donoer une</li> <li>&gt;&gt; contines avec end user ou same end user. Trealsons Liberia.</li> <li>&gt;&gt; AX 47 riflen 600 units 12.5</li> <li>&gt;&gt; RFO 7 handbers 200 units 10.0</li> <li>&gt;&gt; Conside landbers 400 units 10.0</li> <li>&gt;&gt; Conside landbers 200 units 10.0</li> <li>&gt;&gt; Conside landbers 200 units 10.0</li> <li>&gt;&gt; Conside landbers 200 units 10.0</li> <li>&gt;&gt; (AA FOUR BAREL 10.000 units 10.0</li> <li>&gt;&gt; AX 47 round's 1000 boxes 10.0</li> <li>&gt;&gt; 2000 groundes (greande landbert) 10.0</li> <li>&gt;&gt; 40000 roundation the AA thur barel) 40.000 and 3.6.5 and 3.6.5 and 3.0.0</li> <li>&gt;&gt; 200 and task moderts 20.000</li> <li>&gt;&gt; 200 and task moderts 20.000</li> <li>&gt;&gt; 200 Rocket's (for the BM 21 multiple barel)</li> <li>&gt;&gt; 200 Rocket's (for the BM 21 multiple barel)</li> <li>&gt;&gt; 200 Rocket's (for the BM 21 multiple barel)</li> <li>&gt;&gt; 200 Rocket's (for the BM 21 multiple barel)</li> </ul>		> This is an order that our friend in Africa need, please send me your price list. > and
>>* AK 47 rifles 600 units 12.5 >>* RFG 7 handbers 200 units 7*** **** **** 0 conside handbers 400 units 7*** ***** ***************************	÷.	> Regrds > Simon > O V wrote: > Hello sir, > > voici la liste pour LB les keisev sont organists, il fautnit donner une
>>* AK 47 round's 1000 bones 1* >>* RFO 7 BOMDS 6000 bones F <sup>*</sup> >>* RFO 7 BOMDS 6000 bones F <sup>*</sup> >>* 2000 groundes (armade hunchers) >>* 40000 roundes(for the AA rwis hars) 40.000 ard 3.65 arm y a >>* 40000 roundes(for the AA rwis hars) 40.000 >>* 200 ard task rocker's Ar y for the AA rwis hars) 40.000 >>* 200 and task rocker's Ar y for the BM 21 multiple bars) >* 200 Rocker's (for the BM 21 multiple bars) >* 20 SAM 8 OR 7 with the specialist S57** 157*	14	>>* AK 47 rifles 600 units 735 >>* RFG 7 hundhers 200 units 700 >>* Coverade hundhers 400 units 700 >>* Cast 12 / 40 % >>* ( AA TWIN BAREL ):***** units % >>* ( AA FOUR BAREL ):***** units % >>* ( AA FOUR BAREL ):***** units % >>** ( AA FOUR BAREL ):***** units % >>*** ( AA FOUR BAREL ):****** units % ************************************
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**Email from Shimon Yelenik to Ori Zoller** 

Email from Shimon Yelenik on Liberian arms deal





de 2001 3-25. 18° 25 Dear Ori. This is the st ad to my or et he allready told me that is practive, i replay that if he take it all we will make disc m no-3-7-8-11-14-15 if yot have in stock and prices. cq e for him p se do not travel to yo Mar for i'will dy in my or is n 15 Dear gry/alfa This is the price list from the country in this area, the o have every thing in stock in good condition to can arrange as well the trac ort to v will be send will be o.k as we talk After the arrangement you can send some -one to impact the tools and it will be nd to your place. wait ing for your reply for the ITEM no- 3-7-8-11-14-15. Re > 5 >>> >>>0% 333 >>>> Hello siz. >>>> voici la l a pour LB les l >>>> cots na Liberia. at end user ou a >>>> >>>>\* 1. AX 47 rides 600 units - 135.5 each /4 J ->> 2.RPG 7 lunchers 200 units- 1600. each \$533. >>>>\*1 n 400 units AGA-40 MD-85 mm (Portility) 10 40.000 API-5.25 / 1 >>>>\*13. 40000 mm >>>> "I4 0 40.000- APTT -65 / 1.5 200 at NK FOO H os d >>>>\*15 800 60 mm >>>>\*16. 200 R -BM 2 600 5 1976 or >> 3 100 **1** 1 ex .18,000.5-pipe 20 SAM 8 OR 7 w -11,000.5-6 >>>>\*18. \*\*\*\* >>>> Voiei plus ou meins or que je voudrais avoir comme info >>>> DELAI, POSSERLITE DE LIVRAISON (avice 707), et tout >>>> beaucoup, tell me when you receive this. >>>> OUY ....



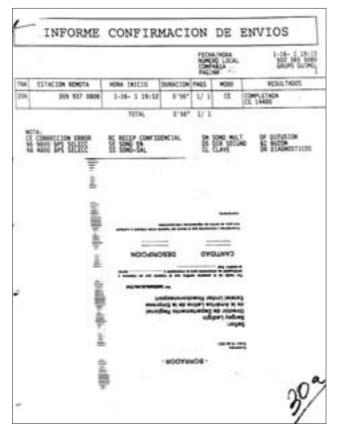
Confirmation of fax to General Calderon from Ori Zoller regarding arms purchases



List of arms and prices from General Calderon

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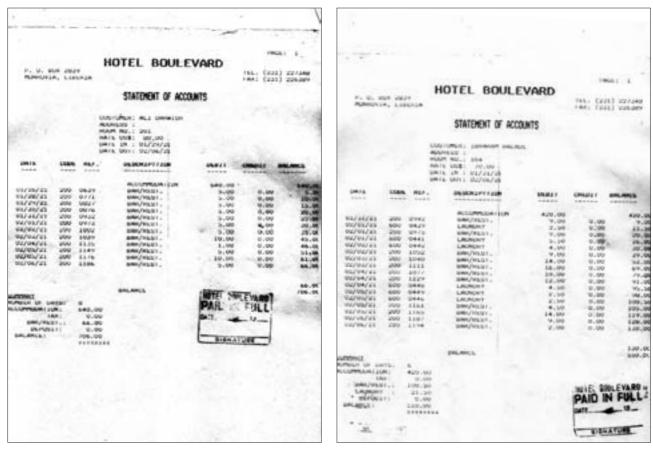
Handwritten fax from Bah's house in Liberia detailing how to write the Guatemalan End User Certificate



- BORRADOR -Eners 18 day 2001 The official states of the Señor: Sergey Ladigin Director de Departamento Regional de la América Latina de la Empresa Estatal Unitar Rosoboronexport internation of the second DESCRIPCION CANTIDAD the last rec - 11

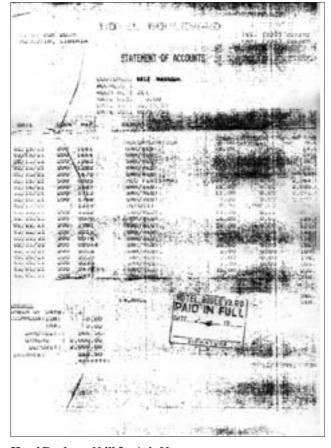
Confirmation of receipt of typed Guatemalan End User Certificate faxed by Yelenik in Miami. 16 January 2001

False Guatemalan End User Certificate for Nassour



Hotel Boulevard Bill for Ali Darwish. 29 January to 6 February 2001

Hotel Boulevard bill for Ibrahim Bah - aka Ibraham Balade. 31 January to 6 Febuary 2001

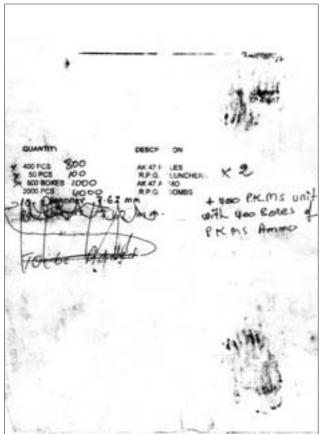


Hotel Boulevard bill for Aziz Nassour. 15 February to 3 March 2001

1500 400 2 60 25000 601 53 A AN 12 = \$1504.2.5 1 KEG & Luncher + \$ 500 U.S. 3 1 AK 10 Lot = \$1465 11.3.3 1 R.P.G 7 Somb = \$ 120 4.5.3 33 \$ 1.800.000 4.5.1 \$ 398 671 4.5.5 Boxes Am (BleAlled)P.K.M.S. 400 unit with - M- M-G 3xms \$0.000 U.5.1 \$ 30 000 U.S.S Questing to be doubled, this like from Goo Bars \$67, 182 U.S.D and the Labole Tob Ar Gall 200,000 For the two region is done 1067,142

Handwritten notes by Bah showing details for proposed arms shipment into Liberia. Approximately 17 January 2001

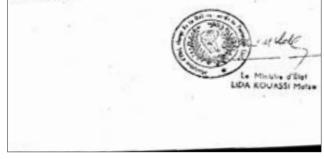




Further details for the arms deal



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End User Certificate from Cote D'Ivoire, 29 January 2001

Second page of End User Certificate

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Handwritten fax sent to Shimon Yelenik in room 416 in Marriott Hotel in Miami, Florida on 16 January 2001 requesting medical supplies.

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Handwritten fax sent to Shimon Yelenik in room 416 in Marriott Hotel in Miami, Florida on 16 January 2001 requesting medical supplies.

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Handwritten fax sent to Shimon Yelenik in room 416 in Marriott Hotel in Miami, Florida on 16 January 2001 requesting medical supplies.

Revolutionary United Front of Storra Laone	Revolutionary United Front of Zerra Leone
December 31, 2001	December 31, 2001
Duar Sir,	
I write to inform you that I am not a part of what Eddis Kanneh did. I trusted Eddie that's why I appointed him as Ambassador to Liberia from our Movement. Siz, Eddie Kanneh is now in the Ivory Coast living with Sekou, the Field commander of our friend in Onines. Siz, we would like you to please reconsider your decision about us not being allowed in Liberia again. Siz, you are our father and without you we are nowhere so please consider us as we cannot get anything from Freetown. We wish you a Happy New Year.	Dear Sir, We received with great surprise the news that Sam was in Barkina Faso along with Gen. Abrahim Bah. Sir, we the leadership knows that Sam being in Barkina Faso was the sole work of Gen. Abrahim Bah because he stole more then S800.000/SD from the sale of our gem stone that was given him to give to you. Maybe you don't know but anywhere we see Gen. Abrahim Bah we will eatch him. So Mr. President we are asking you to please not allow Gen. Bah to come to Liberia again. May Ged bless you Sir. We look forward to hearing from you soon.
Your sea,	Your son,
Gen. Issa Cisse (Suprame Commander) RUF/SL	Gen. Issa Cinse (Supreme Commander) RUF/SL

#### Letters from RUF interim leader Issa Hassan Sesay to President Charles Taylor

Deter versussettachap zuw gesonterstend (gewennt rijnt) worden door etz. Griek, ZOUMIS Michel. Het is ook ZOUMIS die zich some gement delig-dri bij die viaa-nateregres woor die gebrundens WAZNI. Volgenis reterter gegevens word die onderneering gesonterkoereit dier ABBAS ALI in WAZNI Midaamed Ali ("14 Apr 14). Deze lastete zwe gebrund zijn zur die wennen 20.0000 inder: alja met de nus one BAKRI Issuel (indici-

Zij is propigd is ANTWERPEN, Horosieristaat 02, bis 344. Zaskvoerder rijn ABBAS Ali on ENTIREOUXK Eddy (\*09 Jul 52).

APROSTARS eine oorspreiskelijk septencitz zijn door BAKRI land Abdul Roda (\*94 Okt 36) een diamanton van UNITA te verhandelen. BARRI Imad<sup>144</sup> inn detektike persons kannage zijn waarvan sprake in het teppor POWLER, zumelijk KARRI. Imad (sine BACRE Banal). BARRI Sinad heeft sen zoon met detektike maam die tee ongevent 30 jaar ond is

De familie BANKI wordt in verband gebrucht net Solftache organization. nen bepaald de HSIZBOLLAH

BAKRU heeft in ex-ZAIRE on ANOOLA steeds now samengewerkt not WITTEVEEN Jacobus

(c) TALIB WORLD DIAMONDS ANTWERPEN

Work in Nov 93 in verticed primitin met diameters allocastig van UNITA. Bestuarder is TALIB Malls en de vermoonschap is geventigd is ANTWERPEN, HOVENERSSTRAAT 30, ber 128.

(c) TRIPLE & DIAMONDS NV

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<sup>111</sup> BAKBI insidenand as ZADEC and his boold van de fanas "WYELOF" die instrumenter bekeiningen had wei het entersage van MURICH". DADEC aan zijn anterinsten verkeningsvildigd belakes melte de insernelige terminer K20400 de LAssense het heed het engeleet. Hij werden steene met de genomente N20000 os DAAAMTTO "ADBACK ALT EVO een steene met en opposite de la VETER Verkense ander de je acht VeTER VETER Verkense ander de je acht verkense bekensete in ALTHA ALTERA ALT BACK werde beschwerd bekenset in de verkense de la verkense bekensete in ALTHA ALTERA ALTERA Verkenset beschwerd de la soon date, die je aus unterkenset bekense die je "Thema ALTHA ALTERA ALTERA Verkenset beschwerd de la soon date. Autor an terazorder bej ALTAR BECOM Betraktere et al opperaamterse bekend als een soon op een een opperaamterste bekense en gewenset op die bekense ein VET. NOS

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De Samilae NAABCUR, bardt damilaale bunden (via burwelijken) met de familie ARMAD. Beide familien worden zamen niet de Liberteen KANGAFFER in verhand gebrucht met het drukken van vale geld.

De familie ADMAD zou, via haer contacten not AMAZ, bauchklass over gente facilitaten in LZBANON. Zij touden actorf zijn in de insterhiliten en artiden eigenaar zijn van net saffaaderij

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Het is voor deze aanaleg dat BOUHOUCHE versoedoeld werd. De familier AIBMAD heeft steeds velgehooden dat het me arn gewone everval ging.

(ii) SEMEON DIAMONDS NV

Deue ondoneering werd opgeticht op 15 Sep 97 onder de naam BQUITY DIAMONDE en is gevenigel is de Schopstrad 17 (2018 ANTWERPEN) Op 09 Jaa 98 werd de naam gewijzigel is STABON DIAMONDS NV

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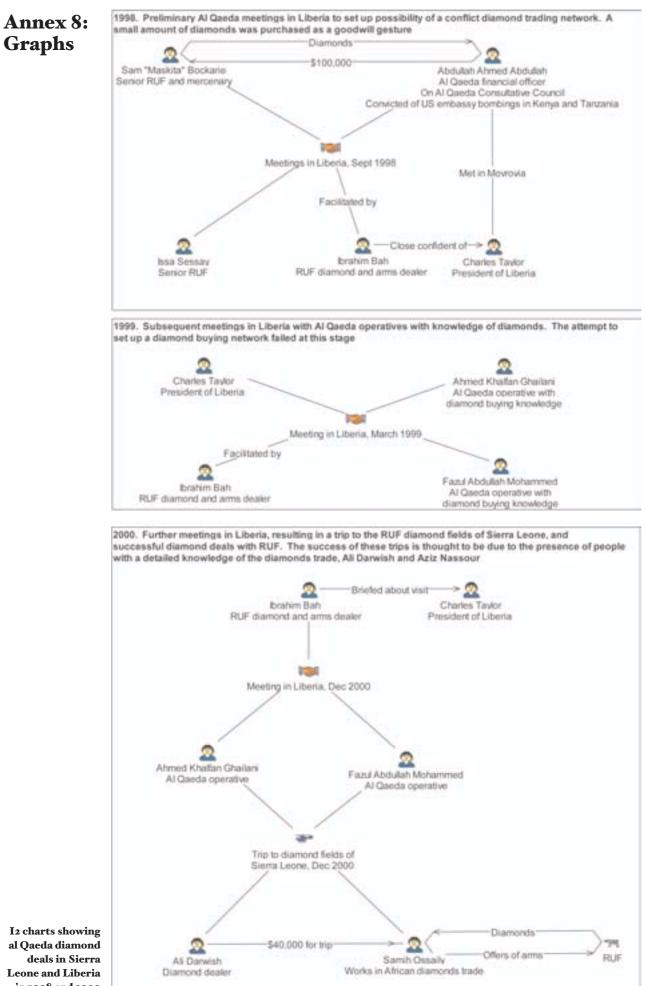
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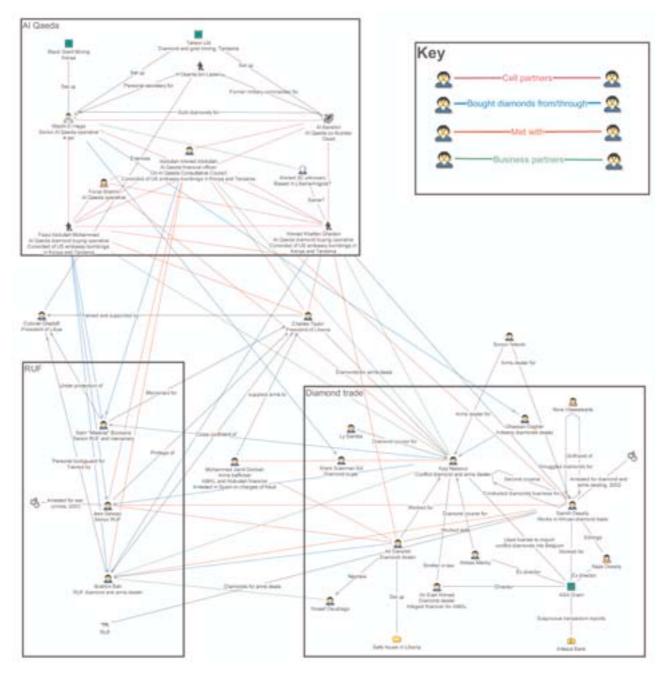
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I2 chart schematic showing how al Qaeda moved into the diamond trade in Africa from 1993 to 2001

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diamond purchases orted in The Wash-3 months ago. Sub-digations by Belgian other European inencies have shed new operation's scope, its nd al Qaeda's exten-

West Africa. other efforts have been to unravel illicit diae through Liberia and to weapons smuggling rism. A specially ap-N. panel of experts has te iesae, and the Security n 2001 accepted the pan nation nonspice the pair minendation to ban in-nal travel by Taylor, his nd senior government offi-

h of the new evidence of al s diamond plot flows from ril 12 arrest here of Osailly. in prison awaliling trial on es of diamond smuggling es or manoine sales. Ossilly legal weapons sales. Ossilly



blimers sift through mud and gravel to find diamond of 2001, thousands of demobilized fighters went int

# Financing With Diamo

An al Queda scheme to put the network's assets into diamonds was apparently aid by the governments of Liberia and Burki Faxo. Al Qaeda moved its funds into dia after 1998, when the United States froze accounts it found to be associated with



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Senior al Qaeda financial officer, met tinancial officer, met with Liberian officials and their allied Sierra Leonean rebels, the Ahmed Khalfan Ghallan



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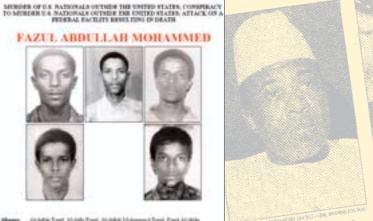


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President Charles Taylor of Liberia received a \$1 million payment for arranging to barber al Qaeda operatives, investigators from Several countries bay.

ing to visa records obtained by The Post. Authorities say they be-lieve she played a role in snug-gling stones out of Liberia. Her whereabouts are unknown. Traveling with the two al Queth operatives, she arrived in Karachi, Pakistan, in late June, staying sev-eral nights in the Shabarah e-Pai-sal botel, according ta Pakistani intelligence sources, From there, as botel, according to Pakistani intelligence sources. From there, the three traveled together to Quetta, near the Alghan border, and the trait was lost. European intelligence analysis too believe that some of the course

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conviction teneringence analysis toow believe that some of the corre-spondence between al Qaeda lead-ers discovered by the Wall Street ers tuscoveren by the wair street lournal in a computer the newspa-per bought in Afghanistan may have referred to the diamond

According to the Journal, mudeals. merous memos cited an unspecimerous memos citeti an unspeci-fied project that would greatly help the terrorist organization. One memo, apparently written by bin Laden's senior strategist, Ay-man Zawahiri, described how the project's sticcess 'may well be a way out of the boffleneck and way out of the bottnenese and transfer our activities to the stage of unitinationals and foring! joint profit." The memo, the Journal said, was addressed to Abn Mo-hanmed al-Masti, an addressed According to the

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the money.

Burlana Faso President Blaise Campaore allowed two al Qaeda operatives to stay in his compar in 2001, according to a Europea intelligence summary.

We had multiple, reliab religence reports that those and two others were in G and we stood a team up snatch," said a U.S. official f with the events. But in the couldn't get the 100 perce the align we needed to trigger and cause a pos-ternational incident. After

week, the group stood da Ghailant apparently re Afghanistan and may l kilked there. His person were found near Kand hammed is presumed to

Buying Weapons

Shorthy after the fu accounts of al Qaed tics, Belgian officials to scour their recol cious transactions. noticing the flow of usual business flux warded the name of

accomé. Investigators sa \$20 million was the account, most was the portion o transactions link

buying activities European, U American offici found evidence Ossilly were tr ous from the Ni a Bulgariau e uns are trying that deal was Qaesla with uiselies and s